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Advisory Review Panel

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1	1 UNITED STATES OF AMERICA	
2	2 NUCLEAR REGULATORY COMMISSION	
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4	4 MEETING	
5	5 LICENSING SUPPORT SYSTEM ADVISORY REVI	EW PANEL
6	6 (LSSARP)	
7	7 + + + +	
8	8 WEDNESDAY	
9	9 MARCH 22, 1995	
10	0 + + + + +	
11	1 LAS VEGAS, NEVADA	
12	2 + + + + +	
13	The Advisory Review Panel met at Ma	arjorie Berrick
14	4 Museum of Natural History, 4505 Maryland Par	rkway, at 1:00
15	5 p.m., John Hoyle, Chairman, presiding.	
16	6	
17	7 COMMITTEE MEMBERS:	
18	8 JOHN HOYLE Chairman	
19	9 CLAUDIA NEWBURY Member	
20	O CHIP CAMERON Member	
21	1 MOE LEVIN Member	
22	2 STEVE FRISCHMAN Member	
23	MAL MURPHY Member	
24	4 JOHN PERRY Member	
25	5 DENNIS BECHTEL Member	

1	COMMITTEE MEMBERS: (Conting	ued)
2	BRAD METTAM	Member
3	JOHN GANDI	Member
4	JAY SILBERG	Member
5	LLOYD MITCHELL	Member
6	JUANITA HOFFMAN	Member
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1	ALSO PRESENT:
2	Tom Narkner
3	Roger Hardwick
4	Fielden Dickerson
5	Preston Junkin
6	Dan Graser
7	Kazem Taghva
8	Lee Watt
9	Beverly Rawlos Woston
10	Joe Speicher
11	Stan Echols
12	Jan Statler
13	Stan Schofer
14	Paul Bollwerk
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1	INDEX

2	AGENDA L'I'EM	PAGE
3	Introduction	5
4	Current LSS Activity at DOE	8
5	Technical Working Group Report	59
6	Header Working Group Report	71
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
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25		

PROCEEDINGS

- 2 (1:00 p.m.)
- 3 MR. HOYLE: All right. The meeting will come
- 4 to order. Before I get started on our agenda, Tom Nartker
- 5 from the University here would like to say a word or two.
- 6 Tom.

1

- 7 MR. NARKNER: Thank you, John. On behalf of
- 8 the University, welcome to you all. We hope you will
- 9 enjoy your meeting today and tomorrow. And we hope you
- 10 will consider coming back. Welcome -- you're welcome
- 11 anytime and we're happy to have you. If there are any of
- 12 you who have questions about phone calls or plane
- 13 reservations or anything, (indiscernible) secretary, Patty
- 14 (indiscernible) and my assistant Mary Gersh standing in
- 15 the back of the room. Both will be around this afternoon
- 16 and tomorrow. If you have any questions, Patty and Mary
- 17 will try and be of help. And again, welcome, have a good
- 18 meeting.
- 19 MR. HOYLE: Thank you very much, Tom. And we
- 20 appreciate the hospitality that you've given us, and I
- 21 particularly want to thank Mary who has been on the spot
- 22 here for the last two days setting up the tables and all
- 23 the rest. Thank you very, very much. A great room to
- 24 have this kind of a meeting in.

- 1 This is a meeting of the licensing support
- 2 system advisory review panel. It's an advisory committee
- 3 that's established by the Nuclear Regulatory Commission
- 4 under the Federal Advisory Committee Act. This is an open
- 5 meeting, and I appreciate once again being able to use
- 6 this fine facility here. I -- before we proceed any
- 7 further, I would like to introduce those at the table, the
- 8 members of the Advisory Review Panel, and those that are
- 9 close to us helping us out.
- 10 Why don't I start myself. My name is John Hoyle.
- 11 I'm from the Nuclear Regulatory Commission, and now let's
- 12 now go over to Lloyd.
- 13 MR. MITCHELL: My name is Lloyd Mitchell from
- 14 the Oneida Indian Reservation, Oneida tribe of Indians in
- 15 Wisconsin.
- 16 MR. SILBERG: I'm Jay Silberg from the
- 17 Washington D.C. law firm of Shalpett and Potts and
- 18 Firbridge representing the Consolidated Industry.
- 19 MR. GANDI: John Gandi, Yucca Mountain Project
- 20 Office, IRM manager.
- 21 MS. NEWBURY: Claudia Newbury, Yucca Mountain
- 22 site characterization project office, LSSARP liaison
- 23 member. Extraordinaire. That's good.

- 1 MR. CAMERON: Chip Cameron. I'm with the
- 2 Office of General Counsel at the Nuclear Regulatory
- 3 Commission.
- 4 MR. LEVIN: Moe Levin, with the Nuclear
- 5 Regulatory Commission. I'm the LSS administrator.
- 6 MR. FRISCHMAN: Steve Frischman with the
- 7 Nevada Nuclear Waste Project Office. I'm sitting in for
- 8 Harry Swenckton, who is Deputy Attorney General.
- 9 MR. BALCOLM: Kirk Balcolm, I represent State
- 10 of Nevada.
- MR. MURPHY: Mal Murphy, the Nigh County
- 12 Regulatory and Licensing Advisor.
- 13 MR. BECHTEL: Dennis Bechtel, Clark County,
- 14 Nevada.
- 15 MR. METTAM: Brad Mettam, (indiscernible)
- 16 County, California.
- 17 MS. HOFFMAN: Juanita Hoffman, Esmeralda
- 18 County, Nevada.
- 19 MR. HOYLE: Thank you very much. There are
- 20 others from the NRC in the audience, contractors, we
- 21 welcome all of you. And I would like welcome if there is
- 22 something that you would like to add during the course of
- 23 the briefings, or the meetings or discussion, please
- 24 identify yourself and come on up to the podium, and let's
- 25 hear from you.

- 1 We do have a full agenda. It's unusual to
- 2 start in the afternoon, but I think we all look like we're
- 3 up to it, so why don't we get going. We'll hear first
- 4 about DOE's activities since the December meeting, and
- 5 then hear from the two working groups that we've
- 6 established, a header working group, and the Technical
- 7 Working Group, who have been doing the necessary spade
- 8 work for the full panel over the last month or so
- 9 including a meeting yesterday.
- 10 Particularly the working group -- the
- 11 Technical Working Group has been looking at DOE's draft
- 12 requirements document, and the header working group has
- 13 been trying to update the types of fields that will be
- 14 required for document headers.
- 15 So, without further comment, I'll ask the
- 16 committee members whether there is any comment at this
- 17 point. Otherwise, Claudia, why don't you begin the DOE
- 18 presentation?
- MS. NEWBURY: Well, you mentioned the
- 20 functional requirements document which is on the back
- 21 table, and is one of the things that we've been dealing
- 22 with in the last few months. The Technical Working Group
- 23 has had a copy of it for about a month or so. That's one
- of the topics we'll be discussing.

- 1 I've asked Fielden Dickerson who is with the M
- 2 & O and is my direct support in LSS issues to provide us
- 3 with briefings on several different issues. The first is
- 4 the status of the arrangement for the LSS operation, also
- 5 the functional requirements document, where we are with
- 6 that.
- 7 And the near (indiscernible) as schedule that
- 8 we've developed. And in addition, Fielden -- or besides
- 9 Fielden, Preston Junkin will give us a brief discussion on
- 10 changes to the rule that we think are appropriate.
- 11 Fielden, do you want to get started?
- 12 MR. DICKERSON: I'm Fielden Dickerson and I'm
- 13 with the M & O in support of OCRAM. Last December we had
- 14 talked about an arrangement for supporting NRC in the
- operation of the LSS, and for DOE to arrange to supply the
- 16 fiscal support for that operation of the LSS, and there
- 17 was a general agreement in principle, and we went away
- 18 from the December ARP meeting with a view of trying to
- 19 figure out how to cause that to happen and for DOE to
- 20 arrange to get senior DOE approval of whatever arrangement
- 21 came down.
- 22 So what I want to do is tell you a little bit
- 23 about the fundamentals that I have been wandering through
- 24 in terms of figuring out how to implement this, and what
- 25 our current actions are. The next view graph is just a --

- 1 say, this was an education for me, and I was walking
- 2 through all the mechanisms that we might think about for
- 3 transfer of funds from DOE to NRC for operation of the
- 4 LSS, and one of the things that we had all been talking to
- 5 one another about was a memorandum of understanding, and
- 6 it was pointed out to me early on that a memorandum of
- 7 understanding cannot be used to transfer money.
- 8 It's a documentation of procedures and
- 9 understandings, and that one has to use some other
- 10 mechanism to do that. Now, on the next view graph, I have
- 11 identified one of those mechanisms, an interagency
- 12 agreement. And an interagency agreement is adequate to --
- 13 appropriate to transfer funds from one federal agency to
- 14 another.
- But, one of the issues that came out of this
- 16 was the concern that the responsibility for the actions
- 17 that were to be supported by these dollars would remain
- 18 with DOE. And that seemed to be contrary to the spirit of
- 19 the ARP in trying to hand this over to NRC in such a
- 20 fashion that DOE did not have an oversight role for it.
- 21 And that with an interagency agreement there
- 22 would be terms and conditions which would be set by DOE,
- 23 and have to be identified. So, we moved on from that to
- 24 grants, that DOE has been using grants on occasion in
- 25 dealing with the State of Nevada and with counties.

- 1 However, again, there are terms and conditions that are
- 2 fixed in grants.
- 3 And what people finally directed me to was --
- 4 appears on the next page, and that is a direct payment
- 5 which is achieved through an appropriations bill, and that
- 6 the language of the appropriate bill spells out that DOE
- 7 will transfer funds to NRC. The only terms and conditions
- 8 that are inherent in that is that NRC must certify that
- 9 the activities that they're expending the funds on are
- 10 consistent with the Nuclear Waste Policy Act as amended.
- 11 And so I started looking into the mechanics of
- 12 that, and the next view graph pulls up just some language
- 13 out of a previous Appropriations Bill which is pointing
- 14 out that -- that this direct payment is a well established
- 15 sort of thing. This happens to identify two or three of
- 16 these. There' five million dollars up there that's being
- 17 provided to the State of Nevada, and there's some more
- 18 being supplied to local governments.
- 19 And if we go on to then next page, it also I
- 20 think identifies something perhaps for the University of
- 21 Nevada, or maybe that was another one. But, down at the
- 22 very bottom we see the terms and conditions of this, that
- 23 each entity shall provide certification to DOE that all
- 24 funds expended and so on have been expended consistent
- 25 with the Nuclear Waste Policy Act.

- 1 Now, we have also been looking into the
- 2 mechanics of how to go about this, and here is where we --
- 3 where we identify the milestones. We had started out in
- 4 the December meeting and said we wanted to move forward,
- 5 and get approval from senior DOE management to proceed
- 6 with this, whatever it was, and now we have identified it
- 7 as a direct payment.
- 8 We indeed have drafted the material for the
- 9 decision memorandum, but part of that was the matter of
- 10 also spelling out the mechanics that would go in to
- 11 support this, and that has been coming together just in
- 12 the last few days. So, we're ready to move forward with
- 13 that.
- 14 And the MOU does not have to be developed
- 15 between NRC and DOE for operation of the LSS for the
- 16 transfer of funds. In that -- that may be other MOUs, but
- 17 not for the transfer of funds. In the mechanics that I
- 18 have looked into for this, it's simply a matter that a
- 19 direct payment can be made from DOE to NRC as soon as the
- 20 appropriations is made, and that becomes just a -- a wire
- 21 transfer, if you will.
- 22 MR. SILBERG: What does that mean on the last
- 23 bullet where it --
- 24 MR. DICKERSON: That's the wrong bullet. The

- 1 -- somehow the secretary left in two view graphs. If you
- 2 show the last one, that's what it's supposed to be.
- 3 MR. MURPHY: So, you're -- Fielden, you're
- 4 saying then that the ability to transfer these --
- 5 according to your analysis the ability to transfer these
- 6 funds to the NRC and to effectuate the agreement, or the
- 7 guidance of the ARP will depend on direct appropriate
- 8 approved by Congress?
- 9 MR. DICKERSON: Yes. Uh-huh. And what I'm
- 10 told in terms of mechanics now is that the language that
- 11 would go forward from our budget people to OMB would
- 12 contain this draft language to go forward for
- 13 consideration, just as under the current circumstances
- 14 these direct payments are picked up in that language. One
- 15 does not anticipate any difficulties.
- MR. MURPHY: But, it would -- well, --
- 17 anticipate any difficulty is not a phrase that should be
- 18 used in my judgement, at least in connection with your
- 19 relationship -- with anybody's relationship with the
- 20 United State's Congress.
- 21 MR. DICKERSON: I -- yes, sir.
- MR. MURPHY: But, in any case, it depends on
- 23 Congress agreeing to this --
- MR. DICKERSON: Yes.

- 1 MR. MURPHY: -- and Congress agreeing to it
- 2 every year.
- 3 MR. DICKERSON: Yes, that's right. Everything
- 4 is one-year money in the sense that you -- each year is
- 5 appropriated one at a time, but all the monies are no-year
- 6 money in that they can spill over and be spent in multiple
- 7 years.
- 8 MR. METTAM: I've got a -- correct me if I'm
- 9 wrong, doesn't the NRC receive money from the Nuclear
- 10 Waste Fund now for their operations that involve the
- 11 Civilian Regulation and Waste Management Office? I mean,
- 12 there's already an appropriation process where NRC is
- 13 given money to operate in this program, which is where we
- 14 thought the LSS was going to fit in originally.
- 15 I'm not certain -- if there's already a budget
- 16 for the NRC operations, why they can't just budget for the
- 17 LSS which is what we thought they were going to do
- 18 originally, instead of having another -- as Mal referred
- 19 to, somewhat vulnerable line item, direct payment for the
- 20 LSS.
- MR. MURPHY: Well, they don't -- they don't
- 22 have to do this yet. We're just talking about what
- 23 happens when the -- I think we are, aren't we, Fielden?
- 24 MR. DICKERSON: We're talking about --

- 1 MR. MURPHY: We're talking about what happens
- 2 when the LSS is implemented and operational and the hand
- 3 over, the hand off that is to occur. Right now, most
- 4 salary is paid out of the appropriation you're referring
- 5 to.
- 6 MR. DICKERSON: Right.
- 7 MR. CAMERON: Right. I'd say to clarify that
- 8 a little bit, whatever way we -- this is done, we're
- 9 always going to run into the concern that Mal has
- 10 expressed, about you're always going to have to get your
- 11 congressional appropriation. When the negotiated the LSS
- 12 rule, there was an agreement that DOE would pay for
- 13 operation and maintenance and that -- this is an effort to
- 14 carry through on that rather than having it come out of
- 15 the Commission's appropriation because of the potential
- 16 implications on other activities that the appropriations
- 17 are useful and that's basically it.
- 18 MR. MURPHY: Then you understand of course
- 19 that that's of no consequence whatsoever to the counties,
- 20 or at least to Nigh County that that agreement was made so
- 21 that the NRC's budget doesn't look any bigger than the NRC
- 22 wanted it to look?
- 23 MR. CAMERON: Right. But, I think that that -
- 24 that's fine. I think we all understand that, but just
- 25 as equally, if we work out an arrangement where we have

- 1 the operation and maintenance funds and it doesn't
- 2 interfere with the neutrality of the LSS administrator in
- 3 running the system, then the County and the States and
- 4 others shouldn't really be concerned about that either.
- 5 MR. MURPHY: No.
- 6 MR. DICKERSON: Any further questions? Then
- 7 what we'll do is move into the discussion of the
- 8 functional requirements document. Again, in the December
- 9 ARP, we discussed functional requirements to support the
- 10 LSS and what I want to do today is remind you about the
- 11 discussion that we had in December, and the elements that
- 12 were in that discussion, and then give you a view as to
- 13 what we have done since that time, and where we are, and
- 14 then I want to finish off -- after I've given you a status
- 15 on that, to bring three issues that came out of this to
- 16 your attention.
- So, this first view graph, again is going back
- 18 to the December time frame, and we were simply describing
- 19 the need for a functional requirements document, and that
- 20 we wanted to describe the system, we wanted to support the
- 21 analysis of benefits and costs, and it's necessary as a
- 22 fundamental building block to begin the hierarchial
- 23 structure to wind up with the definition of requirements
- 24 for the LSS.

- 1 So, what we're going to ultimately get to here
- 2 is -- is something that I'm going to be describing to you
- 3 as the very basis for developing the rest of the
- 4 requirements for the LSS. At that time in December, we
- 5 were harking back and simply reminding you in the next
- 6 view graph early on there had been a -- a requirements
- 7 document that generated, and that we had reviewed that
- 8 document, relative to its suitability for our needs.
- And on the next view graph, we had identified
- 10 that that document didn't in our mind meet our needs, and
- 11 we were showing that to the panel in December, and the
- 12 panel was recommending that we move on and define a
- 13 functional requirements document.
- 14 So we began that process, and the next view
- 15 graph points out that we were using a level process and
- 16 that we started and we tried to define requirements at the
- 17 very highest level, and then as one moves down to lower
- 18 levels, you'll start flushing these out, and adding
- 19 structure to it.
- 20 And that's what we have done. And what you
- 21 see in the document that we've handed out today and as
- 22 described on the next foil, is what we're calling the
- 23 Phase I requirements. We have used only the high level
- 24 requirements which we have derived from the rule and

- 1 already work is under way to begin to build on those for
- 2 the Phase II level requirements.
- And the structure that we've used when you
- 4 look at that particular set of requirements is shown on
- 5 this next view graph. Basically, if you -- when you look
- 6 at that requirements document, you'll see three columns.
- 7 In the first column is simply citations from the rule.
- 8 The second column, we have tried to articulate the
- 9 requirement that derived from that citation or those
- 10 citations, and the third column spells out some comments
- 11 that support or amplify the articulation of the
- 12 requirement.
- 13 So, the trace matrices that are included in
- 14 that document are the meat of what you want to look at in
- 15 terms of the fundamental requirements. Next view graph we
- 16 can just skip over.
- 17 MR. SILBERG: Can you just explain what trace
- 18 matrices are?
- 19 MR. DICKERSON: Yes, the trace matrices is a
- 20 matter of -- you start on the -- with the citation which
- 21 says something about the LSS. It starts on page 11.
- MR. SILBERG: Uh-huh.
- 23 MR. DICKERSON: And the middle column then --
- 24 MR. SILBERG: Oh, that whole array?

- 1 MR. DICKERSON: Yeah, that whole array from
- 2 page 11 on are the trace matrices. And one element that
- 3 came out of this was the problem that we ran into some
- 4 technology-specific language and Preston is going to be
- 5 describing that to you in the next presentation, so let me
- 6 simply say we identified it. We assumed that it was going
- 7 to be modified and moved on.
- 8 And the next view graph is simply a matter of
- 9 that moving on. That brings us to the status which is the
- 10 next view graph. And indeed we did deliver a draft of the
- 11 requirements to DOE. Those were made available to the
- 12 Technical Working Group on I think the same day. And I
- 13 believe John, that those were -- were they sent out to the
- 14 members of the panel earlier this month? Now, that's the
- 15 history --
- 16 MR. HOYLE: Let me interrupt. What was it
- 17 that you thought was sent out?
- 18 MR. DICKERSON: I was asking, were the -- was
- 19 the requirements document sent out to the panel members?
- 20 MR. HOYLE: I thought it was sent out from the
- 21 working group. Yeah, directly from the working group.
- MR. DICKERSON: Okay. Okay. Thank you.
- 23 MR. MITCHELL: Are there additional documents
- 24 available?

- 1 MR. DICKERSON: They're on the back table over
- 2 here. If they've run out, we'll make sure you get one.
- 3 Now, that's the history to point. In December, we said we
- 4 were going to give it a draft. The draft is out there.
- 5 We solicit your input, your comments, your criticism of
- 6 that, and as I indicated to you, this is the linchpin if
- 7 you will, for the hierarchial document structure that
- 8 we're going to use for the requirements.
- 9 So, we want your input on that. Now, in
- 10 addition to that, I want to bring out three issues that
- 11 appeared as we were doing this. The first issue is that
- 12 when one looks at the access to the LSS, you see that we
- 13 have a dual search mode. If you back up to the time
- 14 before the notice of the hearing, the public has access to
- 15 headers only. The parties have access to headers and full
- 16 text.
- 17 And after the hearing, everyone has access to
- 18 full text and headers. I bring this to your attention
- 19 simply because I didn't want you to brush by it, in that
- 20 it does give us a dual search mode, it does impact the
- 21 design and cost of the LSS, and it potentially impacts the
- 22 resolution of header requirements since the general
- 23 populate prior to the hearing notice will only have access
- 24 to headers.

- 1 MR. SILBERG: What is the impact on the cost?
- 2 I assume it increases the cost.
- 3 MR. DICKERSON: It increases the cost, right.
- 4 MR. SILBERG: Why is that?
- 5 MR. DICKERSON: Because you have to set up a
- 6 dual search mode, and that you have to be able to
- 7 essentially have two directories, if you will.
- 8 MR. SILBERG: Won't you have a header search
- 9 mode anyway? Even if you're searching full text, you
- 10 have --
- 11 MR. DICKERSON: Yeah, but you have to cut out
- 12 these other people and -- so that you have a delimitation.
- 13 MR. MURPHY: But, Fielden, am I understanding
- 14 you correctly? Are you saying that to give the public
- 15 access to full text before the hearing would be less
- 16 expensive?
- MR. DICKERSON: I think that's the case.
- 18 Uh-huh.
- 19 MR. MURPHY: Than giving them access to
- 20 headers only? Why are you --
- 21 MR. DICKERSON: Would you like to say
- 22 something about that Preston?
- MR. JUNKIN: Well, it's simply that you have
- 24 to do it anyway, and what you're doing with this approach
- 25 is now you have two types of access that you have to

- 1 enforce. You're actually withholding functionality from
- 2 some of the user community, which is already --
- MR. MURPHY: Why? I mean, why are you
- 4 choosing the more expensive mode?
- 5 MR. NEWBURY: That's what the rule says.
- 6 MR. DICKERSON: That's what we're told to do.
- 7 MR. MURPHY: We -- in the LSS rule we
- 8 negotiated, we said that the --
- 9 MR. CAMERON: Yes, sir.
- 10 MR. MURPHY: Was I asleep that day, Chip? We
- 11 adopted a rule which said the public was not entitled to
- 12 access to anything but headers until after the hearing
- 13 notice was --
- MR. SILBERG: I think --
- MR. CAMERON: Let me explain that.
- 16 MR. SILBERG: I think the intent was as the
- 17 inducement to get people to sign up for the system,
- 18 putting their documents in. It gives you something in
- 19 return.
- 20 MR. CAMERON: In other words, the fear was
- 21 that since this is all voluntary before the license
- 22 application comes in, that the incentive of putting your
- 23 documents
- 24 in --

- 1 MR. MURPHY: Okay. Then we're using -- we're
- 2 perhaps using "public" too broadly. You mean, potential
- 3 participants rather than public access.
- 4 MR. DICKERSON: No, we're talking about public
- 5 access.
- 6 MR. SILBERG: Anybody except somebody who
- 7 signs up to put their documents in the system.
- MR. MURPHY: Okay.
- 9 MR. SILBERG: And we can always recommend the
- 10 change to the rule if we -- if we think that this would
- 11 make sense.
- MR. CAMERON: I mean, it may be that we're at
- 13 the point now where the voluntary submittal of documents
- 14 is not -- does not loom as big an issue as it did at that
- 15 time.
- MR. MURPHY: Well, I -- yeah, I mean --
- 17 MR. DICKERSON: I'm not making a
- 18 recommendation now.
- 19 MR. MURPHY: I understand. No, I understand.
- 20 MR. DICKERSON: I just wanted to bring it to
- 21 your attention.
- MR. MURPHY: No, I understand. What is the
- 23 impact on cost?
- MR. DICKERSON: I --

- 1 MR. MURPHY: Is this trivial or significant?
- 2 I'm not sure.
- JUNKIN: We have not quantified it yet.
- 4 MR. MURPHY: Ballpark? Order of magnitude?
- 5 MR. BALCOLM: Is this -- is this anything
- 6 other than just restricting a part of the database or a
- 7 part of every record to certain users? I mean, that's
- 8 done all the time.
- 9 MR. JUNKIN: On the surface that appears to be
- 10 what we're talking about here. It hasn't been analyzed to
- 11 any great degree. It's simply that it seemed a little bit
- 12 -- I think -- I hesitate to give any quantified answer on
- 13 that. But, just a little bit of complexity. You're
- 14 right, access to database is done all the time. There are
- 15 different user groups within --
- MR. MURPHY: Right.
- 17 MR. JUNKIN: It just seems like an unnecessary
- 18 and perhaps undesirable functional (indiscernible) since
- 19 we're at the point of writing down the requirements of
- 20 that. MR. CAMERON: And I guess I would
- 21 want to add one thing to clarify this, is that it's not as
- 22 if the document and the system are not going to be
- 23 available for the public under the routine placing of
- 24 documents in the public document room of the various
- 25 agencies.

- 1 MR. MURPHY: No, I --
- 2 MR. CAMERON: It's the electronic enhancement,
- 3 full-text search capability that is not going to be
- 4 available.
- 5 MR. LEVIN: I think the real issue is, from a
- 6 (indiscernible) perspective, you look at things, and you
- 7 look at something and you say, "This doesn't make sense
- 8 from a designer's perspective." But, doing that not
- 9 knowing what the logic was behind having this in the first
- 10 place, the logic had nothing to do with systems design or
- 11 anything else. There was another reason, and I think you
- 12 were -- just looking at that, this doesn't make sense from
- 13 a logical system implementation of viewpoint.
- 14 And whenever you make any kind of exceptions
- 15 or changes to a system and it doesn't increase the chance
- of making an error, it's something different. It's an
- 17 exception. You try and eliminate exceptions. It's each
- 18 systems development methodology.
- 19 MR. MURPHY: Yeah, let me just follow this up
- 20 for -- I don't want to waste too much time on it, but let
- 21 me just follow it up for a second because I frankly must
- 22 admit that I'd forgotten about that -- that part of the
- 23 rule. We haven't focused on that for a while.
- 24 Let's assume that at some point in time there
- 25 is an LSS terminal access, whatever we're calling it, at

- 1 the -- somewhere in the community of Ama Rosa Valley or
- 2 somewhere close to Gate 510 out there at the site. You
- 3 know, we -- Nigh County is in the process daily virtually
- 4 of talking to DOE and the M & O and the new cleanup M & O
- 5 Bechtel or whatever, you know, about putting facilities of
- 6 -- in Nigh County, close to the NTS.
- 7 And what if at some point in time, Nigh County
- 8 says and DOE and the NRC agree, that one of Nigh County's
- 9 access terminals will be located in Ama Rosa Valley? And
- 10 that's made available to the public, so that Nigh County
- 11 says, "Come in and punch up and ask questions, and get
- 12 documents."
- Is that going to bother this process at all?
- 14 Because, you know, some potential intervener group could
- 15 theoretically do the same thing without -- without
- 16 committing themselves to provide their own documents or
- 17 submit their own documents to the -- to Moe? Do you see
- 18 what I'm talking about?
- 19 MR. SILBERG: Well, the logic of the system
- 20 would say that only the party, Nigh county would be able
- 21 to do electronic search. If a citizen in Nigh County
- 22 wanted to do it, he'd have to go to you, or whoever the
- 23 Nigh County person is, and say, "I want to do this, I
- 24 can't do it directly, will you do it for me, " and then the
- 25 party can do that.

- 1 If you want to stay within the grounds rules
- 2 that we've set up.
- 3 MR. CAMERON: And you could still use the same
- 4 terminal for example. It's a question of -- we
- 5 contemplated that each of the -- the potential parties
- 6 would be given a password, and there would be a certain
- 7 number of users who would be able to tune into the system.
- But, you know, you put your finger n the
- 9 important potential --
- 10 MR. MURPHY: But, I'm just speaking
- 11 hypothetically now. If Nigh County wanted to post its
- 12 password on a blackboard and let anybody who wanted to
- 13 could come in and get documents, look at documents.
- 14 MR. CAMERON: Right. And I think that you
- 15 really are putting your finger on an important -- an
- 16 important point that -- I mean, there's always ways to try
- 17 to deal with abuse, but is it worth -- is it worth worry
- 18 about? And I think that this is an issue we should
- 19 probably flag to revisit and see if it's still -- has the
- 20 need behind it.
- MR. MURPHY: Yeah.
- MR. HOYLE: Would it be helpful if we knew the
- 23 cost aspect --
- MR. MURPHY: It sure would.

- 1 MR. HOYLE: -- before we do that, or is it
- 2 just a policy issue that is not really cost related?
- 3 MR. BALCOLM: I would think that from a policy
- 4 standpoint that we would want to build in as a functional
- 5 requirement of the database, the ability to restrict
- 6 access, because this database is so large it may actually,
- 7 you know, put together in pieces, and things have to be
- 8 crossed.
- 9 And it's not uncommon -- I would say just
- 10 about every large database I've ever been associated with
- 11 has -- simply has built in the technology to restrict
- 12 access, either if you know about it ahead of time, or
- 13 something technical comes up that you need to be able to
- 14 do that.
- 15 I wouldn't -- certainly wouldn't want to see
- 16 us foreclosing us from doing that.
- 17 MR. MURPHY: Yeah. Yeah. I'm just talking
- 18 through this because I -- and I quess the other thing that
- 19 we should think about, I suppose is why give -- and again,
- 20 I'm not sure that we're using the word public
- 21 appropriately here, but why give them access to headers?
- 22 Why give them access to anything until they've committed
- 23 to submit their documents to the LSS? What are they going
- 24 to do with just headers?

- 1 MR. DICKERSON: No, as Moe says, the headers
- 2 are simply the search mechanism, and they have access to
- 3 the documents.
- 4 MR. LEVIN: I think Mal's point is what good
- 5 will the headers do, if they only have access --
- 6 MR. DICKERSON: Well, libraries have
- 7 classically searched on headers for at least a few years.
- 8 MR. LEVIN: But, if they can't get to the text
- 9 behind the headers.
- 10 MR. DICKERSON: Well, they can --
- MR. MURPHY: Well, they can do that now. They
- 12 can do that now. They can send you a Freedom of
- 13 Information Act letter saying give me every document --
- 14 MR. DICKERSON: Well, this is much faster.
- 15 MR. MURPHY: Well, I understand that. But, I
- 16 think we need to know what the cost of all this is here.
- 17 If we're talking about millions of dollars, it's one
- 18 thing. If it's some trivial amount in the thousands, then
- 19 that's different.
- 20 MR. NEWBURY: It sounds almost though, --
- 21 functionality of being able to restrict access is
- 22 something that we can deal with in terms of developing a
- 23 system, and really what it boils down to is you've got
- 24 something in the current reg that says, headers only for

- 1 public access, and at some point, the LSS administrator is
- 2 going to have to say, who gets access to what anyway?
- I don't think that there's even a cost aspect
- 4 to it. Well, we'll have that functionality in the system,
- 5 and it's a matter of who the administrator grants access
- 6 to and in what form.
- 7 MR LEVIN: I really --
- 8 MR. MURPHY: So, you're saying there may not
- 9 even be a cost -- is that what you said, Claudia, that
- 10 there might not be any cost associated with this? Because
- 11 you have to build it in in any case.
- MR. GANDI: There may not -- there may not
- 13 depending upon the search engine and such that's chosen.
- 14 I think the cost is going to come in the administration of
- 15 field level type of restrictions per user.
- 16 MR. CAMERON: Except for the cost that I think
- 17 Kirk brought up, the cost of -- of inefficient searching,
- 18 unavailable, the system being unavailable because there
- 19 were so many people on it. I think that's probably the
- 20 key cost there, and I don't -- I'm not saying it is a
- 21 problem.
- MR. MURPHY: That's not a cost. That's an --
- MR. CAMERON: Well, a cost in terms of broad
- 24 use and cost benefit in terms of resolving this issue.

- 1 MR. GANDI: Fielden, you say that there are
- 2 impacts on header requirements if you have this restricted
- 3 search.
- 4 MR. DICKERSON: I was only holding up that
- 5 specter --
- 6 MR. SILBERG: Why is that? I mean, if the
- 7 header requirements are good enough to start with, why
- 8 aren't they good enough if there's this limited access?
- 9 MR. DICKERSON: One of the concerns, at least
- 10 one of the arguments that I have heard people make is we
- 11 can limit the number of headers because we have full-text
- 12 search capability. If one does not have full -- text
- 13 search capability, does that cause you to rethink the
- 14 headers issue? And I don't know the answer to that Jay.
- 15 I was just raising that as a question.
- 16 Our concern in this was not saying this is
- 17 right or wrong. Our concern was that it not pass
- 18 unobserved --
- MR. MURPHY: We appreciate that.
- 20 MR. DICKERSON: Okay. The next issue is that
- 21 of requirement 005, and we have identified a requirement
- 22 for optical character recognition capability. Now, if you
- 23 go in and look at subpart J, it asks the parties to
- 24 deliver computer text and headers in an image.

- 1 It does not specifically spell out that the
- 2 front end of this have an optical character recognition
- 3 capability to read in and produce electronic test. We,
- 4 however, have written that in as a requirement. We have
- 5 written that in. We've taken some liberty. That's why I
- 6 put this header on here, created requirement.
- 7 Again, I bring it to your attention.
- 8 MR. SILBERG: Wait, if you have electronic
- 9 images on the system which I thought was part of subpart
- 10 J, right, doesn't subpart J call for images?
- MR. DICKERSON: It calls for images across the
- 12 spectrum, but it also calls for text.
- 13 MR. SILBERG: Right. But, how do you have
- images without OCR? Is there some other process?
- MS. NEWBURY: Scan it in.
- 16 MR. DICKERSON: Scan it in.
- 17 MR. CAMERON: Made sure that we defined image
- 18 so that that would include a hard copy --
- 19 MR. SILBERG: Right. No, I understand that.
- 20 MR. CAMERON: -- image. Okay.
- 21 MR. NEWBURY: OCR is the process of
- 22 transferring the image into the text.
- MR. SILBERG: Right.
- MS. NEWBURY: So, they will deliver an image
- 25 and text. OCR capability is the one that transfers the

- 1 image of a text page into readable text. So that's what
- 2 he's looking --
- 3 MR. HOYLE: Didn't the SAIC document have that
- 4 as a requirement, an OCR?
- 5 MR. DICKERSON: It may very well have had.
- 6 MR. BALCOLM: So, you're saying Fielden that
- 7 this is implied from that section, that OCR -- the process
- 8 is simply implied in that?
- 9 MR. DICKERSON: No. It's a matter that --
- 10 that we've looked at that and looked at it, and we really
- 11 had a difficult time making a decision on it, and what we
- 12 decided to do was make the decision in this fashion, and
- 13 we're submitting it for your consideration.
- 14 MR. CAMERON: And what are the -- what are the
- 15 implications of doing that?
- 16 MR. DICKERSON: It just changes the front end.
- 17 That's all. If you don't have that, that's a piece of
- 18 equipment that if you didn't have it in there, it just
- 19 wouldn't be there.
- 20 MR. LEVIN: But, isn't there another
- 21 implication that you would then have to do some kind of a
- 22 manual process for entering text?
- 23 MR. DICKERSON: No, not if the folks are
- 24 delivering to you according to specs. The rule --

- 1 MR. LEVIN: If they would just do the search
- 2 on the headers and then be able to pull up the image, is
- 3 that --
- 4 MR. DICKERSON: No, they -- people are --
- 5 parties are told to deliver to you what you need to load
- 6 the machine. Everything electronic, if you will. So, in
- 7 that sense, you don't need any translation equipment if
- 8 people follow the rule.
- 9 MR. BALCOLM: But, they'd have to create the
- 10 text --
- 11 MR. DICKERSON: They have to create it
- 12 themselves. Right. Right. They have to make those
- 13 arrangements themselves.
- 14 MR. MURPHY: This just makes it easier for
- 15 everybody, right?
- MR. DICKERSON: Yes.
- MR. MURPHY: Deliver your documents to Moe and
- 18 he cranks up the OCR and away they go. Hell of an idea.
- 19 MR. SILBERG: Do we know what the cost in fact
- 20 of this is?
- 21 MR. MURPHY: Oh, that's irrelevant, Jay. We
- 22 don't waste our time on that.
- MR. SILBERG: It's all part of that
- 24 appropriation, right? Do you know anything about the
- 25 cost implication here?

- 1 MR. DICKERSON: And then on the final one we
- 2 have done a restatement of the requirement and in the
- 3 reference it says, ensure that the bibliographic header
- 4 for the original document specifies that a corrected
- 5 version is also in the LSS. And the concern was that if
- 6 the header resides on a read-only medium, then it can't be
- 7 modified, and so the requirement that was written in there
- 8 attempted to be responsive to that and simply say, there
- 9 has to be a function within the LSS somewhere that allows
- 10 the administrator to alert users that subsequent revisions
- 11 to a document exist.
- MR. SILBERG: Where do you list all of these
- 13 other -- you mentioned requirement five and requirement --
- 14 MR. DICKERSON: They're listed -- page 11
- 15 starts off, in the middle there, you'll see 001 at the
- 16 very top.
- 17 MR. SILBERG: Page 11?
- 18 MR. DICKERSON: Yeah. And then if you keep
- 19 going you'll find the rest of them. Okay. Now, you have
- 20 these. We would appreciate your feedback from them. A
- 21 little later, Roger is going to be telling you some
- 22 comments from the Technical Working Group which I suspect
- 23 will lead to some interesting conversation about
- 24 requirements, and Preston is going to give you a
- 25 presentation on the language that gave us some problems.

- 1 MR. SILBERG: Is someone going to explain
- 2 where we go from here? What is the schedule? What is the
- 3 next step when this all happens?
- 4 MS. NEWBURY: Yes.
- 5 MR. DICKERSON: Yes.
- 6 MR. JUNKIN: I'm just waiting for everyone to
- 7 get their hard copy. About 90 percent of what I'm going
- 8 to say today is more or less a repeat of a briefing that
- 9 was brought to the ARP some two or three meetings ago
- 10 where we identified some of these issues. Today we're
- 11 trying to articulate them more clearly, and I'll explain
- 12 why.
- Basically, there is some technical language in
- 14 the rule that is specific to a degree that's unnecessary
- 15 to define the requirement, and in fact is specifying -- in
- 16 hindsight given today's technology, it's specifying a
- 17 design as opposed to a requirement.
- 18 It's because at the time there was a mindset
- 19 based on the current technology of course and certain
- 20 words were used that implied the use of that technology,
- 21 as opposed to the function that that technology provides.
- 22 I'll try to outline those for you today. It's very
- 23 simply. There's only about five or six words that are at
- 24 issue here, and I'll explain why we're bringing it up at
- 25 this time.

- 1 What we're suggesting is that minor changes to
- 2 the language would allow DOE to produce a better system at
- 3 a lower cost, basically because the design would be less
- 4 constrained. In some cases, there may be better ways to
- 5 do things using newer technology that's cheaper and better
- 6 for the user, but because the language is what it is, you
- 7 might be constrained from using that.
- 8 You could be appearing to violate the rule
- 9 when in fact the intent of the rule would be well met.
- 10 So, in short we think it's better for the end users, and
- 11 better for the waste fund if these constraints are
- 12 removed.
- 13 Next chart. As you know, technology has
- 14 changed dramatically. I've just put some examples on this
- 15 chart. There was client server at the time the rule was
- 16 written, but it's come a long way since then. CD-ROM is
- 17 very prevalent as a distribution medium for images as well
- 18 as full text.
- 19 There are other forms of text beyond ASCII
- 20 which have become quite standard. SGML being an example.
- 21 SGML is a language that captures not only the text, but
- 22 things like fonts and bolding, and things that make text
- 23 more readable.
- 24 Graphical user interfaces also existed at the
- 25 time of the rule, but they've come a long way as have the

- 1 tools that are used to develop those graphical user
- 2 interfaces.
- Basically, the language reflects what was then
- 4 current in technology in some cases rather than
- 5 implementation independent requirements. In October, '93,
- 6 the ARP was briefed on this, and our impression is that it
- 7 was well received.
- 8 Everybody understood that we were basically
- 9 trying to help out the user as well as DOE in developing
- 10 the system in a more timely manner. But, there has not
- 11 been a decision today, and since we're at the point now of
- 12 developing the second level of the requirement stock then
- 13 it would seem appropriate to bring this to the table.
- 14 So, I'm going to give you a short update on
- 15 the technology constraining language. I'll identify six
- 16 specific items and solicit an on-the-record acceptance of
- 17 the recommendations to remove that language. Our hope is
- 18 that that will allow DOE to proceed with the LSS
- 19 requirements document on the assumption that those
- 20 constraints will not cause that document to be rejected,
- 21 or the system based on that document to be rejected.
- It's important that we now codify it. I think
- 23 we're getting a little redundant here, and from the head
- 24 knowledge, I think you're with me on this. It's important
- 25 not to codify design issues, but to use technology and

- 1 neutral language in specifying requirements and that's
- 2 basically what we're saying here.
- 3 And if we constrain the technology -- an
- 4 example is the use of the word "terminals." To many
- 5 people in the development community, the word "terminal"
- 6 implies a dumb terminal mainframe architecture, as well as
- 7 a character-based user interface as opposed to a graphical
- 8 user interface that you'd see in Windows or MacIntoshes,
- 9 that kind of thing.
- 10 That's not necessarily good for the user in
- 11 most people's opinion, and it would be better to use a
- 12 phrase like "workstation" or something more neutral than
- 13 "terminal."
- MR. SILBERG: How do you know "workstation"
- 15 won't also become outmoded four years from now?
- 16 MR. JUNKIN: That might not be the perfect
- 17 choice. We can talk about specific words, but many in the
- 18 development community who have read the rule, saw
- 19 "terminal" as being very specific.
- 20 MR. MURPHY: Why can't that word be
- 21 interpreted very broadly to mean anything that is most
- 22 current and most practical as a means of carrying out the
- 23 intent of the rule?
- 24 MR. JUNKIN: Yeah, I think now the answer to
- 25 that is probably something for DOE and NRC to agree upon

- 1 in terms of how the requirements document will be viewed.
- 2 A lower level requirements document does serve the purpose
- 3 of interpreting higher level requirements, and if you both
- 4 agree -- I mean, that's really between the two agencies as
- 5 to whether that's an acceptable mode versus a rule change.
- The important point is that DOE can't be at
- 7 risk of not knowing whether making that assumption is
- 8 going to be a problem downstream. So, however, the
- 9 agencies agree to resolve that is up to them.
- 10 Basically, loss of flexibility is not a good
- 11 thing in systems design. If there are commercial
- 12 solutions that can be integrated, or software that can be
- 13 reused in any way to achieve the purposes of the LSS,
- 14 that's probably the fastest and least expensive approach.
- 15 Specifically, the commercial off the shelf software.
- 16 Software development has changed a lot since
- 17 the rule was written, and most software is developed by
- 18 integrating commercial products and basically building the
- 19 glue that ties them together. And so requirement
- 20 specification has also changed. It needs to be flexible
- 21 to allow the use of the best available commercial
- 22 products.
- I want to make clear that what we're not
- 24 recommending is that the LSSARP dictate a different
- 25 design. The fact that you might open the door to the use

- 1 of client server or SGML or even CDs as a mechanism
- 2 doesn't mean that you're saying that's the way it should
- 3 be done. It simply means that's an option.
- 4 It would mean that the rule is silent as to
- 5 specific implementation details leaving the door open.
- 6 So, now, I'll get into the specifics. Number one, there's
- 7 a reference to dial up access. We believe the intent of
- 8 that is remote access. Dial-up implies access by modem
- 9 over a telephone line. It may well be that remote access
- 10 could be provided through higher -- with wide area
- 11 networks, or a lot of different implementations.
- 12 Even CD distribution could turn out to be
- 13 beneficial to the user, particularly in terms of equipment
- 14 cost for accessing the data. I'm not suggesting that
- 15 these are the design. The design isn't there. Design
- 16 follows requirements, doesn't precede it, but dial-up
- 17 access does imply a very specific implementation.
- 18 The use of ASCII was certainly intentional and
- 19 of course the intent of that was to assure that you're
- 20 using a text that will endure as to its readability and
- 21 usability in the long term aspects of this program.
- 22 However, there are other standards that have become widely
- 23 accepted that may be beneficial in terms of preserving
- 24 other information in the text. Fonts, bolding,

- 1 underlying, things like that, that are better for the user
- 2 to see.
- 3 Again, not suggesting that you recommend SGML
- 4 or any other text, but that you use a technology user
- 5 phrase such as searchable text files instead of ASCII.
- 6 Kirk.
- 7 MR. BALCOLM: I'm just curious about the term
- 8 "searchable" as opposed to just text files or saying
- 9 "machine-readable" text files.
- 10 MR. JUNKIN: Well, the -- the intent there
- 11 was, you know, there are -- you could call a vendor
- 12 specific format such as a WordPerfect file, a text file,
- 13 but you wouldn't want to implement the LSS in a vendor
- 14 specific proprietary format. So, we wanted to --
- 15 MR. BALCOLM: How would searchable --
- 16 MR. JUNKIN: That may not be the best phrase
- 17 but the intent is not to specify ASCII, which is one
- 18 specific format.
- 19 MR. BALCOLM: Okay. I'm just trying to think
- 20 when a text file wouldn't be searchable.
- MR. JUNKIN: Well, you know, I think there are
- 22 certain formats of text files, particularly proprietary
- 23 formats that not all full text engines would handle well.
- 24 That has to really be asked in a format by format, search
- 25 engine by search engine basis. But, most commercial

- 1 full-text search engines today handle the popular industry
- 2 and external standard format such as ASCII and SGML and
- 3 another of others these days.
- 4 Again, simply opening the door to that option,
- 5 I already mentioned terminal versus work station. Again,
- 6 whether that is handled through interpretation in a
- 7 requirements document or a rule change is between DOE and
- 8 NRC to decide that.
- 9 But, the rule today to most development
- 10 technology people implies a mainframe dumb terminal
- 11 approach, which is probably not desirable from an end user
- 12 standpoint. There are specific references to optical and
- 13 magnetic media, and you made the comment, Jay, that
- 14 something else may come along. This is a case where
- 15 something else may come along that may seem inconceivable
- 16 at this point but it would happen. It's not unlikely that
- 17 there will be entirely different ways to store data five
- 18 years from now that we don't -- that would not be
- 19 characterized as optical or magnetic.
- 20 Again, leaving the door open -- your own
- 21 requirement is to store large amounts of information. How
- 22 you do that is an implementation decision. Okay?
- Now, the last two have to do with -- these are
- 24 really observations in the rule. And they have to do with
- 25 the fact that the rule requires -- both allows and

- 1 requires electronic submission of filings and other
- 2 things. It certainly describes an electronic environment
- 3 in which the actions are taken.
- 4 However, there is language in there as well
- 5 that infers -- I would call it a shadow system of paper
- 6 behind that. It may well be that the work that's been
- 7 done in electronic authorization wasn't as mature at the
- 8 time. I don't know the reasons, but the suggestion is
- 9 here, if you're going to require the use of an electronic
- 10 system, you might consider removing the requirement for a
- 11 shadow paper system.
- MR. SILBERG: Chip, as I remember that, that
- 13 had something to do with NRC requirements for the docket.
- 14 MR. CAMERON: Yeah. That's what I was going
- 15 to mention is, that at the time because of where the
- 16 technology was, the office of the secretary, and this is
- one of John's issues, the -- the office of the secretary
- 18 wanted to insure that there was a hard copy docket, and
- 19 that may have changed at this point.
- 20 But, in -- so, it's a little bit different
- 21 than the other issues that you've raised. But, I think
- 22 that we still should take a look at it.
- 23 MR. JUNKIN: Yeah, one of the reasons for
- 24 bringing it up now is we have -- there have been various
- 25 conferences that NRC has participated in where it's clear

- 1 that they are moving in the direction of electronic
- 2 authorization, electronic submission and encouraging that.
- 3 And we're simply pointing out that the rule is very
- 4 specific in requiring paper in some cases.
- 5 MR. SILBERG: That's not going to affect --
- 6 MR. MURPHY: Correct me if I'm wrong here,
- 7 John, but that -- the NRC's views of the world in that
- 8 respect are going to change as the federal court's rules
- 9 change. The reason for this originally was because the
- 10 NRC, the secretary's office is required in the case, or at
- 11 that time, I don't know what the requirements are today,
- 12 but at that time was required to deliver hard copy -- a
- 13 hard copy of the record to the Court of Appeals in the
- 14 case of any decision of the Commission which was appealed
- 15 to the Federal Circuit Court.
- 16 They couldn't -- you couldn't satisfy the
- 17 court system by saying, you know, go buy a computer and
- 18 looking in the LSS. As that changes, everything changes.
- 19 MR. JUNKIN: That's right. And that has not
- 20 changed. We're approaching that point, and we should
- 21 watch for it to happen, but it has not happened yet.
- MR. SILBERG: This issue though isn't going to
- 23 change the design of the system, though.
- 24 MR. JUNKIN: Well, only in the sense of number
- 25 six. You're right that number five taken alone will

- 1 probably not impact the design of the system, at least
- 2 it's not clear how it would at this point. However,
- 3 there's
- 4 a -- to make the requirement in number -- to make the
- 5 suggestion in number five that we move away from the paper
- 6 and have an electronic system, that implies that there
- 7 must be some replacement for the ink signature. There
- 8 must be a substitute for that. Electronic authorization
- 9 in other words, and you really can't do one without the
- 10 other.
- 11 Again, we're simply laying this on the table.
- 12 If the system is to include electronic authorization, that
- 13 needs to be stated, because that is certainly something
- 14 that does affect the design of the system, and there is
- 15 important decisions to be made as to implementation.
- MR. SILBERG: Well, wouldn't you want to have
- 17 that anyway? I mean, if -- normally the LSS is going to
- 18 see all these pleading documents flowing in, and then a
- 19 parallel set of paper documents, you know, one copy goes
- 20 to John, piles up nice and high on his desk. But, the
- 21 stuff that's going in electronically would need some sort
- 22 of an authorization. I thought that at least was implicit
- 23 and maybe explicit in the rule. I haven't looked at it in
- 24 a long time.

- 1 MR. JUNKIN: I think the issue here is that
- 2 there are many levels an forms of electronic
- 3 authentication, ranging everywhere from trusting a network
- 4 password, and simply typing in a name, all the way up to
- 5 full digital signature as expressed in standards like RSA
- 6 and the new federal standard for digital signature.
- 7 And where you call into that realm of things
- 8 depends on how you're going to use those signatures. If
- 9 you're considering them legal signatures, that might
- 10 affect how you implement the system.
- MR. MURPHY: Well, aren't we really making an
- 12 issue out of nothing here. I mean, doesn't the rule mean,
- 13 whatever -- I don't recall the language either. You know,
- 14 Jay and I are in the same boat, but certainly it has to
- 15 read -- it has to mean, one signed paper copy if such a
- 16 signed paper copy exists. I mean, the rule doesn't
- 17 require you to sign a piece of paper that you didn't
- 18 otherwise intend to sign in the first place.
- 19 MR. JUNKIN: I believe, and I don't have the
- 20 language in front of me now, but I believe it specifically
- 21 talks about electronic filings, and then says that
- 22 electronic filing has to be followed up with a paper.
- MR. SILBERG: Yeah, filing --
- MR. JUNKIN: So, the implication of that is
- 25 that the -- and it is only an implication, but the

- 1 implication of that is that the electronic filing somehow
- doesn't count in a legal sense, and that's what we're
- 3 trying to understand.
- 4 MR. MURPHY: I understand that, but as the NRC
- 5 changes its basic rules of practice, independent from
- 6 subpart J, and allows for electronic filings without
- 7 following up with a paper signature, it seems to me
- 8 subpart J would just be brought right along in the wake of
- 9 those changes.
- 10 MR. CAMERON: It's just a question of timing.
- 11 I think that the general revision may be far behind this.
- 12 MR. MURPHY: I mean, as it stands right now,
- 13 we could change subpart J and it wouldn't make any
- 14 difference. You can't get past John's door without a
- 15 signed copy of a pleading.
- 16 MR. HOYLE: I think by the time we get to the
- 17 submission of the application and the hearing, we'll be
- 18 into a new mode of operation. I think the -- we do have
- 19 to build into the LSS right now though, the
- 20 authentication, a signature authentication, because we
- 21 know that's the way it's going to go.
- MR. JUNKIN: Right.
- 23 MR. HOYLE: Which method, I don't know. We
- 24 haven't heard all the methods.

- 1 MR. JUNKIN: If it's cut and dry right now
- 2 that, again, we're not coming -- pretending that they have
- 3 legal expertise whatsoever. We're trying to understand if
- 4 there is a implicit requirement for this or not. If it's
- 5 very clear that electronic authorization is not permitted
- 6 right now, then it's a cut and dry issue, and we wouldn't
- 7 be doing things like building the federal digital
- 8 signature standard into the system. But, we need to
- 9 anticipate -- we may need to anticipate, we may need the
- 10 flexibility.
- 11 If you're talking about the rules changing
- 12 halfway through, the system will already be built. And
- 13 that's why we're raising the issue.
- MR. SILBERG: Well, if there is a federal
- 15 standard for electronic signature and it's not going to
- 16 cost much to put it into the system at the beginning, why
- 17 not put it in the system at the beginning? What's the big
- 18 deal?
- 19 MR. JUNKIN: Changing requirements -- the
- 20 later requirements are changed, the more expensive they
- 21 are. That's simply a basic truism.
- MR. SILBERG: Well, that's my point. Why not
- 23 put that -- if that is the federal standard now, why not
- 24 put it in now?

- 1 MR. JUNKIN: Well, that really goes to the
- 2 point of number six, where we don't want to put something
- 3 into the system that is not explicit in the rule we don't
- 4 believe. And -- or put it into the requirements. Put it
- 5 that way. That's not explicit in the rule. And if you --
- 6 it's really not the implementor's call.
- 7 You know, if you're convinced that digital
- 8 signature will be an accepted NRC mode of operation two
- 9 years from now, you may decide that it ought to be in the
- 10 requirements document. But we can't make that call.
- 11 That's certainly a legal issue, not a developer issue.
- 12 MS. NEWBURY: I think this is like the OCR
- 13 issue. We -- that's not a requirement in the regulations
- 14 written. We thought it was a good idea, so that is
- 15 incorporated as a requirement. This is another possible
- 16 requirement. Do you want this put into the system? It's
- 17 not in subpart J as now written. It's not implied in
- 18 subpart J.
- 19 MR. SILBERG: Well, it does say -- it says
- 20 parties and interested governmental participants will be
- 21 required to use a password security code for the
- 22 electronic transmission of these documents. Why doesn't
- 23 that give you all the flexibility you need to put in a
- 24 sensible signature electronically? Isn't that what that
- 25 says?

- 1 MR. JUNKIN: No, sir, I would say that a
- 2 digital signature and a password are not the same thing.
- MS. NEWBURY: So, if you all think this is a
- 4 good idea, we'll take it as a requirement.
- 5 MR. MURPHY: But, they're going to be whatever
- 6 the LSS administrator says they are as a practical matter.
- 7 MR. HARDWICK: If I could -- I'm Roger
- 8 Hardwick here from the Technical Working Group for the
- 9 ARP, and we've talked about this issue and that is going
- 10 to be part of our presentation also is that if we start
- 11 interpreting subpart J, now the interpretations are going
- 12 to depend on who's doing the interpretation, what their
- 13 motivations are, and we're going to get into that a little
- 14 bit in our presentation, so if we want to postpone the
- 15 discussion and -- working group, that might be the right -
- 16 -
- MR. MURPHY: Well, I don't think we can
- 18 postpone the ultimate discussion here. I don't know
- 19 what's --
- 20 MR. HARDWICK: The question is though, is the
- 21 interpretation of -- that subpart J needs to be
- interpreted to actually (indiscernible) today's
- 23 technology.
- MR. MURPHY: Well, that's always true when
- 25 you're working with a rule. I mean, that's unavoidable.

- 1 MR. HARDWICK: And then the concern is, who
- 2 does the interpretation.
- MR. MURPHY: Well, the ultimate interpretation
- 4 is again -- again this is unavoidable. The interpretation
- 5 is always the responsibility of the agency that has the
- 6 responsibility and authority to implement the rule, in
- 7 this case the NRC. It's their rule.
- 8 MR. CAMERON: But, I think the next slide --
- 9 the next slide talks about trying to get a consensus from
- 10 the Advisory Review Panel on all of these changes. I
- 11 don't know if this is something -- a lot of this seems to
- 12 me to fall in the bailiwick of the Technical Working Group
- 13 because it deals with technologic terms of technology.
- 14 They could handle perhaps taking a look at all
- 15 of it.
- MR. MURPHY: Well, I think it's -- to me at
- 17 least, and maybe I'm being hypersensitive here, but to me
- 18 it's much more significant than that, Chip. I -- as it
- 19 stands right now, I would certainly urge the Advisory
- 20 Review Panel to work -- and I sympathize with all of these
- 21 points you brought up. I mean, substantively, there's --
- 22 you know, you're absolutely correct.
- 23 We may have built in design rigidity into this
- 24 system when we should have -- you know, been building in
- 25 design flexibility. But, I would urge us to interpret

- 1 subpart J -- all of these requirements in subpart J as
- 2 expressing a minimum, an at least standard so that, you
- 3 know, take the ASCII text, and that may be the biggest
- 4 problem because there it is in bold, all caps, staring at
- 5 you. It says ASCII. It doesn't say anything else.
- 6 But, I would recommend -- I would certainly
- 7 recommend that we say that means ASCII or whatever else is
- 8 better that comes along later on. And let me give
- 9 everybody in as clear terms as I possibly can, the reason
- 10 for that.
- I do not want, and I will not vote for a
- 12 recommendation or a guidance from the ARP recommending the
- 13 NRC modify this rule. Not now and not ever. And Chip
- 14 knows why. The last -- when we negotiated this rule and
- 15 persuaded the NRC to adopt it, our bodies were not cold in
- 16 the grave before they reopened the rule, and our
- 17 experience with the first time the NRC reopened this rule
- 18 was, believe me, not positive.
- 19 And I do not want the end -- this rule being
- 20 brought back to the floor as it were in the NRC, even for
- 21 these minor housekeeping changes, out of fear that that
- 22 would open Pandora's Box, and we would then have on the
- 23 table the typical quidelines. We'd have on the table the
- 24 ultimate issue of control and management of the LSS, so
- 25 that the new commissioners coming on board might say

- 1 "Well, no, it's DOE's money, the responsibility should
- 2 remain with DOE."
- 3 We would have on board the document retention
- 4 standards for DOE. We would reopen, you know, things that
- 5 we negotiated on the first day of the rule making
- 6 negotiation for example. Things such as relevancy and
- 7 privilege and things of that nature. I -- you know, I
- 8 know what your problem is and I sympathize with your
- 9 problem, but I hope we can find a way, any way other than
- 10 reopening the rule to solve those problems, because --
- 11 MR. JUNKIN: Well, it may well be that this
- 12 statement is specifying implementation rather than the
- 13 requirement itself, in that as I stated as the beginning
- 14 that the key thing here is that Department of Energy needs
- 15 to have firm, well-understood requirements in order to
- 16 build a system, and they need to be nailed down and solid,
- 17 and they need to reduce the risk, or minimize the risk
- 18 that those requirements are unclear, misunderstood, and
- 19 will therefore change halfway through the design and
- 20 development.
- 21 So, whether that's done by a rule change or
- 22 some other mechanism, as long as it's joined, they agree
- 23 to it between the agencies, the issue is not how, the
- 24 issue is reducing the risk of changing requirements,
- 25 because it gets very, very expensive, impacting both cost

- 1 and schedule as requirements change, and the later they
- 2 change, the worse it is.
- 3 MR. MURPHY: Yeah. I couldn't agree with you
- 4 more. I just -- I -- but because of our historical
- 5 experience, the one and only time this rule was opened, I
- 6 cannot support recommending to the NRC that they reopen
- 7 the rule because of my fear that it would -- that they
- 8 would start removing more than just the word ASCII.
- 9 MR. JUNKIN: The immediate issue is as DOE
- 10 proceeds to the development of the next phase of the
- 11 requirements document, can they proceed on the assumption
- 12 that a more looser interpretation of those issues as you
- 13 just stated before would be in effect. Because if they
- 14 make that assumption on their own without this board --
- MR. MURPHY: Well, they -- the NRC gives
- 16 guidance to the regulated community constantly without
- 17 changing its rules. There's new regs, there's reg guides.
- 18 There's -- also the topical guidelines are going to a reg
- 19 guide. We could put out a reg guide on ASCII. It doesn't
- 20 really mean ASCII. It means something else.
- 21 MS. NEWBURY: In this case Mal, with the
- 22 LSSARP here, and with the reg as written, it says that we
- 23 will implement requirements that are based on the
- 24 consensus of the LSSARP. So, can we get consensus from
- 25 the LSSARP that we can use non technologically specific

- 1 language in writing our requirements and developing the
- 2 system?
- 3 MR. MURPHY: I should certainly hope so. I
- 4 should certainly hope so. I mean, I don't think -- if we
- 5 wrote design rigidity into this rule, then we made a
- 6 mistake. I mean, I don't think any of us meant to do
- 7 that.
- 8 MR. CAMERON: I think that we can deal with
- 9 these issues without a rule change. Although not all of
- 10 them fall in he same category. For example, the hard copy
- 11 docket requirement may be different. I understand what
- 12 you're saying now about what happened the last time the
- 13 rule was changed, but I would just hope that if there
- 14 comes a time when we need to do a rule change, there is no
- 15 way around it and it's a rule change that's going to
- 16 benefit all of us in terms of the system, that at least we
- 17 can have a conversation about doing that, and provide some
- 18 assurances about what we're -- what we intend when we
- 19 undertake that rule change.
- 20 MR. MURPHY: Well, I -- I understand that, you
- 21 know, there -- some things are outside of our -- or beyond
- 22 our control. I'm just saying that, you know, as time
- 23 passes, maybe that memory will dim, but as it stands right
- 24 now, certainly the NRC may -- it can always change its own

- 1 rules, but that doesn't mean I'm going to be required to
- 2 smile while they're doing it.
- 3 MR. HOYLE: Brad.
- 4 MR. METTAM: I want to ask Claudia a question.
- 5 We had a conversation after the last meeting about the
- 6 Department's current plan to create documents
- 7 electronically, convert them into paper and then scan them
- 8 in, to create the electronic image, and I was expressing
- 9 my frustration and trying to figure out why they wanted to
- 10 do it that way.
- 11 Are these kinds of changes aimed at making
- 12 that process work without the interim step of hard copy
- 13 and then OCR? Or is this not approaching that?
- MR. JUNKIN: None of the specific
- 15 recommendations we have made pertain to that particular
- 16 process.
- MS. NEWBURY: This refers probably more to the
- 18 fact that you have to have a signature. Therefore, you
- 19 would have to scan it back into the system. Hopefully we
- 20 would be smart enough to have the text already there and
- 21 we would just scan and relate the signature image to the
- 22 text that was created electronically, wouldn't we?
- 23 MR. SILBERG: But, most of your documents
- 24 don't have signatures.
- MS. NEWBURY: That's true.

- 1 MR. MURPHY: You know, I think is really a --
- MS. NEWBURY: But, the records packages
- 3 related to this all do.
- 4 MR. SILBERG: I mean, I -- remembering years
- 5 back, I had thought and I guess I've been surprised in the
- 6 last couple of meetings to hear that DOE is not yet
- 7 capturing documents electronically, because I thought we
- 8 were told two or three years ago that they were starting
- 9 to do that, and I guess I'm befuddled by why nothing along
- 10 those lines has happened yet.
- MS. NEWBURY: Maybe we should put together
- 12 something to explain all that to you.
- 13 MR. SILBERG: You probably should. I think
- 14 there is a consensus of the group that we -- we'd be just
- 15 tickled pink, if, you know, DOE would not feel itself
- 16 bound by the technologically limiting words, you know, we
- 17 foolishly put into part 2, subpart J. Is that a fair --
- 18 MR. MURPHY: If we need to, would you be
- 19 willing to make that as a formal motion, Jay? I'll be
- 20 happy to second it.
- 21 MR. SILBERG: So moved.
- MR. MURPHY: Second it.
- MR. HOYLE: All in favor?
- 24 UNISON: Aye.

- 1 MR. HOYLE: Okay. I will put together a
- 2 letter and have it reviewed. I'll get you a letter.
- 3 MS. NEWBURY: Thank you. I appreciate it.
- 4 MR. SILBERG: I don't share Mal's paranoia
- 5 about the --
- 6 MR. MURPHY: You won last time. Of course you
- 7 don't share my paranoia. They adopted your rule changes
- 8 you stiff.
- 9 MR. FRISCHMAN: In line with that, I think it
- 10 needs to be understood that we specifically are not
- 11 endorsing this recommendation.
- MS. NEWBURY: Correct.
- MR. SILBERG: What is --
- 14 MS. NEWBURY: I was going to ask about it.
- 15 That's not technology-specific language, so that's not --
- MR. DICKERSON: In the past, what we've shown
- 17 you for the LSS schedule are timelines and major
- 18 accomplishments in the future, and what I've had in mind
- 19 to show you today in terms of the LSS schedule was more in
- 20 the spirit of the presentation that we've been making in
- 21 the sense that these are the things that are going on,
- these are where we're spending our time, and the things
- 23 we're trying to bring to a close, and I want to identify
- 24 those near and midterm things that we're trying to bring
- 25 to a close.

- 1 MR. SILBERG: Are there -- do you have
- 2 handouts of these things?
- 3 MR. DICKERSON: Yeah.
- 4 MR. SILBERG: Any idea where they might be?
- 5 MR. DICKERSON: They were on the table back
- 6 there. They seem to be exhausted.
- 7 MR. SILBERG: They were exhausted a long time
- 8 ago.
- 9 MR. DICKERSON: The first item I have up here
- 10 is identification of the LSS option, in that the Technical
- 11 Working Group had identified a number of options and
- 12 recommended one to DOE in terms of pursuing the LSS, and
- 13 so we are concerned about a decision being made relative
- 14 to that option.
- The next two bullets then follow along in that
- 16 same class, in that we've been talking about the Phase I
- 17 functional requirements, and the concern that we have to
- 18 bring those to a close near term, and we also then want to
- 19 immediately pick up the Phase II functional requirements
- 20 and bring those to a timely conclusion so we know what
- 21 this system is going to look like, and in particular we
- 22 can go ahead with the third bullet up there, the analysis
- 23 of the benefits and cost which lead us to the build and
- 24 buy decision.

- 1 And so I would sort of draw a line there in
- 2 terms of those things all being immediate priority.
- 3 Today, you're going to be hearing something about headers,
- 4 and that gives us background in terms of the preparation
- 5 for the OCRAM records management system beginning their
- 6 reprocessing of their documents, and tomorrow, Dave will
- 7 be talking about the inclusion/exclusion templates that
- 8 are used for DOE, or OCRAM in terms of how it's putting
- 9 things into that.
- 10 It's going to be giving you a broader picture
- 11 of the records management system. I've already described
- 12 to you the funding process for the LSS operations, or
- 13 where we stand in that, and I had put down there the
- 14 bullet mechanics. I think all that's well in hand, and so
- 15 we've got to move ahead with institutional approval, and
- 16 we have the background to do that now. It's a matter of
- 17 getting the decision memorandum staffed and through the
- 18 appropriate channels.
- 19 I've also put down there near and midterm
- 20 implementation plans, which are more than just plans for
- 21 the future. It's a matter of identifying specifically who
- 22 has actions for various things and we're going to be
- 23 working that very hard.
- Now, I have some more items on the next foil,
- 25 and you're going to be hearing one of these elements today

- 1 in terms of today or tomorrow. Site for the LSS
- 2 operations. Where is the LSS going to be situated? And
- 3 part of the concern about that is that we're implementing
- 4 funding for operation of the LSS. There may very well be
- 5 funding requirements that we have to plan for for that
- 6 siting activity also, which perhaps we want to get under
- 7 the same umbrella.
- 8 And then the NRC/DOE memorandum of
- 9 understanding per the statement of the supplementary
- 10 information, and that we move forward with that, and then
- I have put up here, proceed with rule changes and that's
- 12 been overtaken by your discussion of the last few minutes.
- So, these are going to be the things that
- 14 we're going to be going full steam on, near term, and
- 15 you're going to be hearing more about them at the next ARP
- 16 meeting.
- MR. SILBERG: What's the supplementary
- 18 information?
- 19 MR. DICKERSON: Supplementary information
- 20 under part 1011 had directed, if -- that's probably too
- 21 strong a word for supplementary information. That's
- 22 advised -- you know, DOE and NRC to come together for a
- 23 memorandum of understanding relative to subpart J and the
- 24 implementation thereof, and there have been a couple of

- 1 tries to do this, and nothing had come to close. And that
- 2 is another issue that needs to come up.
- 3 MR. LEVIN: Fielden, are there any dates you
- 4 can give us for any of these activities?
- 5 MR. DICKERSON: Yes, sir. Uh-huh.
- 6 MS. NEWBURY: Let me give a copy -- we're in
- 7 the process of rebaselining right now. And in doing that,
- 8 what we're trying to do is tie our schedules to budgets to
- 9 the license application date. The two near term dates
- 10 that I think are pretty crucial is we need the LSSARP's
- 11 review and currents on the Phase I functional requirements
- 12 document.
- We have a finish date of 23 March, '95, or May
- 14 '95, 23, May '95 for that. And we will begin developing
- 15 our Phase II, the lower tier functional requirements
- 16 beginning the 12th of April. So, really we would like to
- 17 have any comments prior to the 12th of April on the level
- 18 1 functional requirements to fold into the beginning of
- 19 our level 2 decisions.
- 20 MR. MURPHY: Give me that date again, Claudia,
- 21 you want comments on that by when?
- MS. NEWBURY: I would like to have them prior
- 23 to the 12th of April. I have to have them before the 23rd
- 24 of May or I will not consider them. Is that --

- 1 MR. MURPHY: And that's just on level 1,
- 2 right?
- MS. NEWBURY: That's on the level 1
- 4 requirements.
- 5 MR. MURPHY: Okay.
- 6 MR. LEVIN: When do you expect to be done, or
- 7 at least have the first cut of the Phase II functional
- 8 requirements?
- 9 MS. NEWBURY: The Phase II are supposed to be
- 10 completed or developed by the 15th of June which is why
- 11 I'd like to have any comments on the level 1 as quickly as
- 12 possible.
- MR. HOYLE: Let me ask a question of Roger.
- 14 Is the working group going to recommend anything today?
- MR. HARDWICK: Yes.
- MR. HOYLE: Okay. On the level 1.
- MR. DICKERSON: Okay. Now, I'll get you that
- 18 information.
- 19 MR. MITCHELL: I have a recommendation. Some
- 20 of these documents are not making its way towards this
- 21 end. In the future, is it possible that some procedure
- 22 could be in place so that the panel members could be
- 23 assured that they have all the documents? I believe at
- 24 the last meeting, we also had the same problem where we

- 1 were running back and forth to a table located someplace
- 2 else to get documents.
- 3 MR. HOYLE: Lloyd, I'll take care of that.
- 4 MR. MURPHY: I may be jumping ahead until
- 5 tomorrow here, but what do we need to decide or affirm or
- 6 give guidance on with respect to the location of the LSS?
- 7 MR. HOYLE: Where is it going to be? I mean,
- 8 there's some tacit understanding, but what will be
- 9 presented is a little bit of a history about that tacit
- 10 understanding, and I -- you'll be asked to simply --
- 11 approval or denial, or pick a place.
- MR. MURPHY: Las Vegas versus D.C., we're
- 13 talking about, right? I mean, we're not -- you're not
- 14 asking us to --
- MR. SILBERG: Miami or --
- MR. HOYLE: Yeah.
- 17 MR. BALCOLM: John, are we headed into the
- 18 working group on the header?
- MR. HOYLE: Yes.
- 20 MR. BALCOLM: Before we do that, can I raise
- 21 one issue? I want to go back to what we started the
- 22 meeting with, which was the funding mechanism. And I have
- 23 to say I'm incredibly disappointed that the Department
- 24 decided that none of the options other than going to

- 1 Congress every year for an appropriation with a line item
- 2 was an appropriate method of funding it.
- I think that's incredibly dangerous, and
- 4 probably along some of your -- you know, all of the work
- 5 that will have been done up to that point will be for not
- 6 because Congress for whatever reason, and I agree with Mal
- 7 that you really can't predict what they're going to do --
- 8 MR. DICKERSON: All of our funding is on one
- 9 year, Brad.
- 10 MR. BALCOLM: I know it is. I know, but if --
- 11 you know, we have heard Mr. Zelen say, you know, no LSS,
- 12 no license, which makes it a priority in the Department's
- 13 budget that they can't -- you know, if it's a line item,
- 14 Congress doesn't necessarily have that priority. Congress
- 15 could just as well say, "Well, we'll cut it in half
- 16 because we're cutting everybody in half this year." I
- 17 think it -- it exposes it to two great a risk.
- MS. NEWBURY: Brad, we're in -- we have to
- 19 appropriate -- if we are going to appropriate the money,
- 20 we have to appropriate the money, and Congress is going to
- 21 give us a set amount. By putting it -- and that leaves us
- in the position now, all right, how do we get that money
- 23 to the NRC? In all the other mechanisms we looked at, we
- 24 have oversight responsibility for the people who are
- overseeing us, and that seems kind of convoluted.

- I mean, now we have to write things that says,
- 2 "Are you operating the LSS in accordance with our
- 3 agreements," when actually it's their responsibility.
- 4 MR. CAMERON: And even -- it doesn't get our -
- 5 you don't get around the basic problem.
- 6 MR. BALCOLM: If Congress did not want it to
- 7 be in LSS, they could write it in the appropriations
- 8 language saying, "We don't want you to spend any of this
- 9 money on the LSS and that would be the end of it." Okay?
- 10 But, for every year for them to have to make this sort of
- 11 advisably conscious decision --
- 12 MR. SILBERG: Why does it have to be -- why
- 13 does it have to be a line item to be LSS? Why can't it
- 14 just be part of the nuclear-raised fund money that gets
- 15 moved from DOE to NRC every year?
- MS. NEWBURY: Because there has to be a
- 17 mechanism to move it.
- 18 MR. SILBERG: There isn't any -- why does it
- 19 have to be a separately identified line that -- opposed to
- 20 just -- you know, in that 15 million, \$20 million,
- 21 whatever it is, there's now an extra million.
- MR. DICKERSON: No, no, no. There is not any
- 23 money that gets moved from DOE to NRC.
- MR. CAMERON: We do our own.

- 1 MR. DICKERSON: They have their own
- 2 appropriation.
- MR. CAMERON: We don't get our money from DOE
- 4 anymore.
- 5 MR. SILBERG: but it comes out of the Nuclear
- 6 Waste Fund, doesn't it?
- 7 MR. CAMERON: Right.
- 8 MS. NEWBURY: But, in a separate appropriation
- 9 for the NRC.
- 10 MR. SILBERG: Why can't it come out of the
- 11 Nuclear Waste Fund like it does for this money?
- 12 MR. DICKERSON: It will come out of the
- 13 Nuclear Waste Fund.
- 14 MR. SILBERG: Why does it have to go through
- 15 DOE?
- MR. DICKERSON: Because --
- 17 MR. SILBERG: Why can't it just be part of
- 18 NRC's regular money?
- 19 MR. MURPHY: Because when we were negotiating
- 20 the rule. The NRC wanted to play this little shell game,
- 21 so that their budget wouldn't look big, and DOE's budget
- 22 would. That's the only reason we did it. I
- 23 mean, they won it.
- 24 MR. CAMERON: Just let me say that we wouldn't
- 25 agree with the characterization -- but, I don't think -- I

- 1 think we're making a -- personally, I think that we're
- 2 making a problem of something that isn't a problem. If
- 3 DOE is willing to do this, and if any request for
- 4 appropriations whether it's NRC or DOE is going to have to
- 5 be approved by Congress, then why not do it?
- 6 We're always subject to the vagaries of the
- 7 appropriations process. I don't see --
- 8 MR. SILBERG: Except --
- 9 MR. CAMERON: -- I really don't see any way
- 10 else around it.
- 11 MR. SILBERG: It seems to me if you it as a
- 12 specific item as opposed to part of a particular package,
- 13 you're just highlighting that item, and at some point,
- 14 someone may scratch their head and say, "You know, here's
- 15 a piece of pork, let's get rid of this one."
- 16 MR. CAMERON: You can put it under telephone
- 17 and other communications. Like that.
- 18 MS. NEWBURY: That's kind of low on our budget
- 19 pyre.
- 20 MR. FRISCHMAN: Let's remember that the LSS is
- 21 really only there for the purposes of those who want a
- 22 very fast licensing procedure. If the Congress decides
- 23 they're not going to fund the LSS, all is not lost. The
- 24 applicant still has a responsibility.
- MR. MURPHY: That's true.

- 1 MR. FRISCHMAN: So, it seems to me that it
- 2 would be very important to DOE to maybe make sure that
- 3 they got that appropriation above their public relations
- 4 appropriation.
- 5 MR. MURPHY: That's true. That's absolutely
- 6 true.
- 7 MR. FRISCHMAN: So, it's really the -- the
- 8 burden is on DOE, and if Congress doesn't want to pay for
- 9 the LSS, and DOE still have to put together a workable
- 10 database for a license application, then so be it.
- MS. NEWBURY: Well, DOE will be developing the
- 12 LSS. There's -- we have that part funded. What we're
- 13 arguing is the operation -- or discussing is the operation
- 14 and maintenance portion of it when it is the NRC's
- 15 database now. It is no longer DOE's. And the method that
- 16 we can transfer money without assuming oversight of that
- 17 money's use. We don't want to oversee how the LSS is
- 18 operated and maintained.
- 19 MR. MURPHY: No, you're absolutely correct in
- 20 that Claudia. And that is precisely the reason why the
- 21 state and locals now get direct payments rather than
- 22 grants, because we all complained about --
- MS. NEWBURY: That's right.
- 24 MR. MURPHY: -- having DOE oversee us when we
- 25 were the overseers of DOE. Precisely the same, and it

- 1 would be no better in that circumstance than it was in our
- 2 circumstance. But, what Steve is saying is that the
- 3 reason -- and I think there are two reasons for the LSS,
- 4 one being to allow us -- to give us a chance to effect
- 5 that we participate in this process without the staffs
- 6 that both you and the NRC have.
- 7 The second reason and overriding reason is to
- 8 give -- is to allow some possibility at least that the
- 9 licensing process can be conducted within three years.
- 10 So, it's -- you know, Steve's point is perfectly valid.
- 11 It's up to DOE, and I would add, Steve, the NRC to go up
- 12 there and persuade Congress to keep funding the NRC --
- 13 funding the LSS.
- 14 DOE needs it because you want to have your
- 15 license as quickly as you can get it, after you finally
- 16 get around to applying for one. The NRC needs it it seems
- 17 to me because that's the only way, I think -- and I'm
- 18 still convinced of this, it's the only way you could
- 19 possibly meet a three year licensing deadline, and without
- 20 the LSS you're exposing yourself, I'm talking to John and
- 21 Chip and Moe now, and really I'm talking to the chairman -
- 22 without the LSS, the NRC is exposing themselves to being
- 23 beaten around the head and ears by Congress for failing to
- 24 issue a license -- or failing to make a licensing decision
- 25 within three years, which the act requires.

- 1 So, it -- I mean, 90 percent of the reason for
- 2 the LSS is to benefit the NRC and DOE, and if they -- if
- 3 the secretary and the chairman can't go to Congress and
- 4 persuade Congress that the LSS is worth the money, there
- 5 ain't nothing we can do about it. Not today or not ever.
- 6 MR. HOYLE: Unless there's further
- 7 discussion --
- 8 MR. MURPHY: With the help of the utilities,
- 9 of course, Jay.
- 10 MR. HOYLE: Let's proceed then to working
- 11 group reports. So, Roger, I guess yours is first.
- 12 MR. HARDWICK: Well, as I said, I'm Roger
- 13 Hardwick, Chairman of the LSSARP Technical Working Group,
- 14 otherwise known as the TWG. And before I get started, I
- 15 would like to take an opportunity to introduce everybody
- 16 that's on the group, and so that when you decide you're
- 17 going to beat us up after my presentation, that you can
- 18 beat them up too. So I'll start off with the closest one.
- 19 Dan Grazer of the NRC is in our working group. Stand up
- 20 and show yourself. Everybody knows Dan already.
- 21 SPEAKER: Stand up and expose yourself.
- MR. HARDWICK: Tom Nartker from UNLV. Thanks,
- 23 Tom. Kirk Balcom with the State of Nevada is also a
- 24 member of our working group. John Gandi with the
- 25 Department of Energy and we've been up here -- Fielden

- 1 Dickerson with the M & O Contractors. And did I miss
- 2 anybody? There's another UNLV representative of industry,
- 3 Kazem Taghva that runs the Information Science Research
- 4 Institute at UNLV, and I think that's it.
- 5 So -- and I would invite any of the Technical
- 6 Working Group members as I give this presentation, if I'm
- 7 wrong, off base or there's anything missing here, jump in
- 8 and slow me down. I handed out -- what I handed out to
- 9 the group and I'll put on the table back here is basically
- 10 a list of all the technical work group members, their
- 11 address, phone number and everything that you'd want to
- 12 know about it because one of our charters is to compile
- 13 information, and interpret it, pass it on to the panel so
- 14 we're open for gathering information from anybody.
- 15 And along those lines, we've also created an
- 16 Internet address for the Technical Working Group that
- 17 anybody that has access to Internet can send mail, or
- 18 documents, or anything they want to the Technical Working
- 19 Group. And there's a handout with that address on it. I
- 20 will put that back on the table and the panel has the
- 21 varying notes.
- The first thing we want to do is the handout I
- 23 gave you guys was the -- some of the issues we'd like to
- 24 talk about. I know on the agenda it says that what we're

- 1 doing in this particular position was the function
- 2 requirements document review for an hour and 15 minutes.
- What I'd like to do is be able to take the
- 4 opportunity to go over just briefly all the activities of
- 5 the Technical Working Group, and which includes a
- 6 functional requirements document review. And I will still
- 7 complete it before the allotted time; hopefully a lot
- 8 before the allotted time.
- 9 One of the first things I'd like to do also is
- 10 to pass around the charter. And I think everybody on the
- 11 panel has a copy of the charter of the working group. And
- 12 for the benefit of the audience, I will put some on the
- 13 table in fact. Let me just take a second and read it, and
- 14 this has been through several iterations and several
- 15 review people, and the Technical Working Group was hoping
- 16 that at this meeting of the panel they could get some
- 17 initial blessing that says yeah, you go ahead and do this.
- 18 Excuse me. Let me take a second and read it:
- 19 "The LSSARP Technical Working Group is organized as a
- 20 subcommittee of the LSS Advisory Review Panel to
- 21 facilitate the technical understanding of panel members on
- 22 topics concerning LSS design, development and operation.
- 23 Upon the request of the panel, the Technical Working Group
- 24 will provide assistance in identifying, gathering
- 25 information on and explaining the technical aspects of

- 1 topics under consideration by the panel. The Technical
- 2 Working Group will report on its activities at panel
- 3 meetings."
- 4 And that basically is it. So all we are is,
- 5 as I said, a gatherer of information, and an interpreter
- 6 in some cases, and a presenter of that information to the
- 7 panel.
- 8 MR. HOYLE: Let me stop at this point and --
- 9 MR. HARDWICK: Sure.
- 10 MR. HOYLE: -- ask the members whether they
- 11 want to discuss that at all or argue it, or in agreement
- 12 with the language.
- MR. STATLER: Sounds good.
- MR. HOYLE: Okay. We have a consensus on
- 15 that.
- 16 MR. HARDWICK: Good. Thank you very much.
- 17 And as I -- you notice in the other handouts, one of the
- 18 things that we did, we've had three meetings since its
- 19 inception and since the last ARP meeting. Two were
- 20 face-to-face meetings; the most recent being yesterday.
- 21 That's why my handouts are -- I don't have overheads and
- 22 all the fancy handouts because they wouldn't let me out of
- 23 there until late last night. So three -- two meetings and
- 24 one was video teleconference which DOE made available
- 25 their video teleconference equipment with the East Coast,

- 1 and that worked out great. That was about a three hour
- 2 meeting that went without a hitch so I'm really becoming a
- 3 believer in that video teleconference because I'm really
- 4 against traveling. So that was -- we appreciate that and
- 5 we appreciate the use of the equipment.
- One of the things we did in our first meeting
- 7 was the NRC had handed out this Commitments Document for
- 8 everybody to review, so in the Technical Working Group
- 9 meeting we reviewed that, provided some comments, informal
- 10 comments on this Commitments document, and those were very
- 11 well received. There was a brief discussion and it went
- 12 no further because it's a real good start document and we
- 13 figured -- we felt that with the comments implemented and
- 14 where the directions were going on that, that every
- 15 confidence that things were going to move along there
- 16 so -- and I know there's going to be a presentation on
- 17 that document sometime during this meeting.
- 18 The LSS functional requirements document
- 19 review, as I said, we had that for about a month, and
- 20 basically the overall opinion, and correct me anybody in
- 21 the group that's wrong, was that it's a very good first
- 22 shot; a very good foundation to begin to do the system
- 23 design requirements, the Phase I requirements.
- 24 The conclusion that it came to was that as we
- 25 had mentioned earlier, that what the Phase I requirements

- 1 were doing was an interpretation of subpart J, and some of
- 2 the questions that came up, or concerns that came up in
- 3 the group were that that interpretation was subject to who
- 4 was doing that.
- 5 What the Technical Working Group would like to
- 6 do would be able to have a shot at doing -- working with
- 7 Phase I -- developing the Phase I requirements and submit
- 8 them to DOE for review and comment, and the NRC for review
- 9 and comment.
- 10 The background -- I don't know if you know the
- 11 people that are on the Technical Working Group but it
- 12 totals over a hundred years of systems design experience,
- 13 plus some very unique experience in litigation support
- 14 system which is systems which is just unheard of in the
- 15 country almost. So we really feel there's the expertise
- 16 there to be able to do a good first shot at Phase I
- 17 requirements.
- 18 And as you know, as a member of the Technical
- 19 Working Group is John Gandi so he would certainly have his
- 20 two cents of say in it. What we'd like to recommend is
- 21 that it's a very good first shot at the document. We're
- 22 planning a meeting on April 17th and 18th in Denver, you
- 23 know, if the panel approves and gives us direction to do
- 24 this, to do just that, and basically come up with the
- 25 Phase I requirements.

- 1 Now the Phase I requirements the DOE has in
- 2 their document are just, you know, adequate in some areas,
- 3 really great and more than adequate in other areas, and
- 4 totally missing the point in other areas, or just too
- 5 vague, you know, which you would expect in a first shot at
- 6 this. So I don't know what the reaction to that -- what
- 7 you -- John's never heard this before because he missed
- 8 our meeting before, so what do you think, John?
- 9 MR. GANDI: That's what happens.
- MR. HARDWICK: Huh?
- 11 MR. GANDI: I'd like to converse more with you
- 12 on that subject.
- 13 MR. HARDWICK: Off line -- okay. Well, that's
- 14 the other thing we'd like to do is make ourselves as the
- 15 Technical Working Group available throughout these two
- 16 days worth of meetings for any kind of comments and
- 17 discussion or question to -- because as you might suspect
- 18 when we get a group like this together, we don't just --
- 19 we solve all the world problems. We don't just solve LSS
- 20 problems, you know, so it's -- we've certainly considered
- 21 talking about many things that are perhaps not in our
- 22 charter.
- MR. GANDI: I think, Roger, it's important to
- 24 recognize the Phase I requirements was an interpretation
- of 10 C.F.R. 2, and the basic portion of it --

- 1 MR. HARDWICK: Yes.
- 2 MR. GANDI: -- was not intended to go any
- 3 farther than that.
- 4 MR. HARDWICK: Yeah. And that -- we recognize
- 5 that, and we recognize that was what the intent on that
- 6 Phase II. But if there's going to be problems with
- 7 interpretation at Phase I which should be the easiest --
- MR. GANDI: Uh-huh.
- 9 MR. HARDWICK: -- interpretation, imagine the
- 10 problems we're going to have if we get into Phase II, and
- 11 it's a more complex, detailed design interpretation, you
- 12 know. That's why it's worthwhile now to take the time and
- 13 get a good solid set of Phase I requirements that the NRC,
- 14 DOE and the NRC Government can all live with, and then
- 15 take that and it'll make the next step a lot easier.
- 16 MS. NEWBURY: But you heard me give the dates
- on our schedules, so you would have the April 12th and May
- 18 23rd deadlines for anything that we're going to do --
- MR. HARDWICK: We would propose --
- 20 MS. NEWBURY: -- because if we don't --
- MR. HARDWICK: Yeah.
- MS. NEWBURY: -- if we don't make those, we're
- 23 not going to make the LSS schedule.
- 24 MR. HARDWICK: Well, we would propose in the
- 25 makeup of the Technical Working Group, and again this is

- 1 just me speaking, and I'm making a recommendation to the
- 2 panel, not to the DOE or to anything else, but the
- 3 Technical -- the makeup of the Technical Working Group has
- 4 a representative of NRC, and a representative of DOE, and
- 5 two representatives of the State, and a representative of
- 6 industry. And we would propose that we could do that in a
- 7 one session review. We could come up with a list of, and
- 8 edit for modification or review of your list of Phase I
- 9 requirements at our April 17th meeting in Denver, and at
- 10 the end of that meeting we would have that list. And
- 11 nobody would leave the room until everybody agreed to it,
- 12 so that's -- I mean this is just what we were thinking.
- 13 You know, if we're way out of line, now is the time to
- 14 tell us. We're just trying to facilitate getting this
- 15 thing to move forward.
- MS. NEWBURY: I'd like to follow that a little
- 17 but further and see where that would lead me, because that
- 18 would be your -- again your functional requirements. And
- 19 now if those are additional beyond what was in our
- 20 interpretation of 10 C.F.R. 2, or if we can't find them
- 21 directly in subpart J, that would require the LSSARP's
- 22 consensus-- MR. HARDWICK: Yes.
- MS. NEWBURY: -- before we put it into the
- 24 requirements documents, and what time are we talking
- 25 about?

- 1 MR. HARDWICK: Well, and that's a real good
- 2 point. I'm glad you brought that up because it most
- 3 certainly will -- we agreed as we went through and
- 4 reviewed the functional requirements document, we agreed
- 5 that perhaps some of the language was generic for the days
- 6 that it was written and was no longer appropriate, and
- 7 some of the design things that were mentioned there were
- 8 not. And we also came to the conclusion that it was not
- 9 the intent of the negotiated rules to put those kinds of
- 10 restrictions on. However, the experience and background
- 11 of the people on the ARP -- I mean on the Technical
- 12 Working Group, everybody came up with the very same
- 13 consensus as now and said there's no way we're going to
- 14 change the rules. You know, that's just not something
- 15 that's going to happen, and if it's antiquated language,
- 16 we're going to have to find a way to work around it.
- Well, the functional requirements basically is
- 18 doing that. What it does is it interprets the 10 C.F.R. 2
- 19 requirements in the Phase I requirements which are the
- 20 highest level system design requirements. And that's the
- 21 way that you implement it from the rule, but the problem
- 22 there is that what you're doing is you're interpreting
- 23 this language, you know, from several years ago into
- 24 today's technology and, you know, that's where you get
- 25 into differing opinions as to what's the best solution.

- 1 And so that was why we really felt strongly that we wanted
- 2 to participate and have a shot at coming up with, you
- 3 know, a set of Phase I requirements based on 10 C.F.R. 2,
- 4 and based on your functional requirements that would in
- 5 fact be something the NRC could live with, the DOE could
- 6 live with, and the panel could approve.
- 7 Because is that the normal process with these?
- 8 Is -- are the -- is your functional requirement document
- 9 going to have to be approved by the panel?
- MS. NEWBURY: I don't believe so. We've got
- 11 the responsibility for design and development of the LSS.
- 12 What the rule says is that if there any additional things
- 13 that you want to put in the LSS that is not part of what's
- 14 in subpart J is that you have to get consensus from the
- 15 Group. And if I'm wrong in my interpretation of subpart
- 16 J, somebody yell at me and tell me so.
- MR. CAMERON: Why don't --
- 18 MS. NEWBURY: I'm trying to find it.
- 19 MR. CAMERON: I don't know where that last
- 20 part came from. Maybe you're referring to what we did
- 21 this morning. But if you're talking -- you know, the
- 22 LSSARP is an advisory panel not just to the LSS
- 23 Administrator, but to the Department of Energy --
- MS. NEWBURY: Right. I've got it.

- 1 MR. CAMERON: -- and I think that you should
- 2 be looking to the ARP for advice on your functional
- 3 requirements document.
- 4 MS. NEWBURY: Right. It says the DOE shall
- 5 implement consensus advice from the LSSARP that is
- 6 consistent with the requirements of this subpart, so we
- 7 have to implement it during design and development.
- 8 MR. CAMERON: Right.
- 9 MS. NEWBURY: So what I'm saying is that if
- 10 there are additional functional requirements that we
- 11 haven't picked out of this --
- MR. HARDWICK: And we're not saying where
- 13 they're identifying additional functional requirements.
- 14 We're saying that the interpretation in some cases is so
- 15 vague, I don't have a copy of it in front of me, is so
- 16 vague that it could be anything. And the argument -- not
- 17 the argument, but the response back is this is supposed to
- 18 be the easiest to define, the Phase I requirements.
- 19 The Phase II requirements and I think you'll
- 20 agree, are going to be a real bear to -- to get a
- 21 consensus so you've got to be as specific as you can in
- 22 the Phase I requirements in doing system design. And this
- 23 is based on many years of experience in system design, not
- 24 only myself but other people on the Technical Working

- 1 Group. That was our opinion, and it's -- there's no
- 2 motivation there other than a good solid systems design.
- 3 MR. CAMERON: Is the main issue here one of
- 4 timing, because I don't think that we should get really
- 5 excited about things that --
- 6 MS. NEWBURY: That's a --
- 7 MR. CAMERON: -- we're projecting in terms of
- 8 what the working group is going to come up with. We may
- 9 want to wait and see what that is, but it is part of your
- 10 concern, is the timing issue.
- MS. NEWBURY: I'm concerned about time because
- 12 they have what we think is the answer, and we could
- 13 proceed with that if you had additional advice of things
- 14 that we need to incorporate or other things we need to do.
- 15 I need to get consensus from this group if we're going to
- 16 do it.
- MR. HARDWICK: Well, one of the analogies that
- 18 was used in --
- 19 MS. NEWBURY: And I've got a month.
- 20 MR. HARDWICK: One of the analogies that was
- 21 used in defining what the Phase I requirements are to the
- 22 LSS was that it was the constitution, and that means that
- 23 it is the baseline; it is the basic design document.
- 24 Everything refers back to it. You don't do a Phase II
- 25 requirement unless it's in a Phase I requirement.

- 1 MS. NEWBURY: Right.
- MR. HARDWICK: So therefore, that makes it an
- 3 even more important document, and you know, if -- and
- 4 perhaps it takes such a time to do it that's -- it's our
- 5 opinion it's a worthwhile investment. Anybody on the
- 6 group here if they disagree with what I'm saying --
- 7 MR. BALCOM: Yeah. No, I'd like to respond a
- 8 little bit about see -- seeing the problem with seeing
- 9 Level I requirements tied directly to a paragraph in the
- 10 subpart J. I had a little bit of difficulty seeing how
- 11 the LSS-1 words were actually able to come out of the
- 12 C.F.R. language.
- 13 The -- in other words, the -- it didn't seem
- 14 to follow necessarily for me. That was -- that was one
- 15 issue that came up from time to time. The other one was I
- 16 kept looking for a common sense system here, and to
- 17 develop Level I requirements to simply get the done given
- 18 the experience of industry and people building large
- 19 discovery types of databases, and then having come up with
- 20 that set of fairly generic requirements, make sure 10
- 21 C.F.R. fits into it, but also make sure that it's cost
- 22 effective; that it's not so onerous that it would, you
- 23 know, J wouldn't be able to, you know, couldn't carry all
- 24 the money in his pockets.

- 1 And so, it would just seem to me that the --
- 2 that the logical steps here were a little hard to follow,
- 3 and that I think it would have made more sense to me if I
- 4 could have seen a full -- and I know -- I know the
- 5 circumstances under which this had to be put together and
- 6 written and everything. And we thought as a group if we
- 7 could simply help you with some more fundamental generic
- 8 requirements based on our experience. And will see them
- 9 certainly as a way to help you shortcut, you know, a
- 10 potential problem of having you deliver us something which
- 11 we just didn't like, but getting everybody together to do
- 12 this ahead of time.
- 13 MR. HOYLE: Having heard the DOE schedule and
- 14 appeal that it be met, can the -- is it possible for the
- Working Group to meet before April the 18th?
- MR. HARDWICK: The 17th.
- MR. HOYLE: The 17th.
- 18 MR. HARDWICK: I would -- we didn't consider
- 19 an earlier date, but --
- 20 MR. HOYLE: Perhaps you could --
- 21 MR. HARDWICK: -- I could certainly get
- 22 together and -- you know, if you guys think this is as
- 23 good idea and worthwhile effort, it -- the Technical
- 24 Working Group is willing to commit to these two days worth
- of dedicated effort towards this, and that commit that at

- 1 the end of it we would have a series of Phase I
- 2 requirement recommendations. Now you don't have to take
- 3 them if you don't want them, but we're just saying that,
- 4 you know, that would give us a shot and doing it, give
- 5 them to you and NRC will have them at the same time
- 6 because NRC is on the Technical Working Group, and NRC
- 7 will also have input to it and --
- 8 MR. MURPHY: Didn't -- Claudia, didn't you say
- 9 that you'd accept comments until the 23rd of May?
- 10 MS. NEWBURY: That's right. I said I would
- 11 like to -- we want to start our Phase II requirements on
- 12 April 15th I believe is the date is what I said.
- MR. MURPHY: 12th.
- 14 MS. NEWBURY: 12th. And so I would prefer to
- 15 have any comments prior to that date.
- 16 SPEAKER: But if you got their's on say the
- 17 20th would that -- of April?
- MS. NEWBURY: We can look at them. I'm not --
- 19 now I'm going to ask another question. Are these simply
- 20 recommendations that we can accept or reject or are these
- 21 going to be things that we have to do?
- MR. MURPHY: They're not -- I don't think --
- 23 unless the Group has seen them, they're not a consensus of
- 24 the ARP.
- MR. HARDWICK: Right. Yes.

- 1 MS. NEWBURY: That's right.
- MR. HARDWICK: Unless the panel sees them.
- 3 MS. NEWBURY: And that's where I got to where
- 4 do we get the consensus of the ARP?
- 5 MR. HARDWICK: But at the next ARP meeting we
- 6 could certainly bring it up and discuss why they didn't
- 7 get implemented if they were sound suggestions.
- 8 MS. NEWBURY: But you won't make me go back
- 9 and redo it?
- 10 MR. HARDWICK: No. I'm not going to make you
- 11 do anything. This is just going to be suggestions.
- MS. NEWBURY: Okay. So they are merely
- 13 suggestions --
- 14 MR. HARDWICK: It is what we're proposing.
- MS. NEWBURY: -- that you're proposing.
- 16 MR. HARDWICK: You know, and one of the
- 17 analogies that was used was subpart J would be -- to a
- 18 construction engineer perhaps would be like go out and
- 19 design a building and build it, and build it so it's in
- 20 the southwest so that's in desert climate. That's what
- 21 subpart J said.
- Now what we have to do with Phase I
- 23 requirements is say how big, how wide, how warm, how high,
- 24 how cold, how deep, how much electricity, water, plumbing
- 25 has to be in this building. And there -- it's very, very

- 1 critical that in these Phase I requirements we say this
- 2 building is 33 stories high, have 15 elevators, 17 exists,
- 3 you know, that's perhaps not an analogy that you can
- 4 relate to, but it was just the way that we had --
- 5 MR. HOYLE: Let me talk about process for a
- 6 minute. Stan?
- 7 MR. ECHOLS: Yes. Just one thing on the
- 8 function -- on the requirements of subpart J. It's a
- 9 little more detailed than just build a house and
- 10 (indiscernible). It was build a house with certain
- 11 minimal requirements, and if you don't meet those
- 12 requirements, we will punish you, and punish you severely.
- 13 Okay. You will have to go back to --
- 14 MR. HARDWICK: But we'll still accept the
- 15 house?
- 16 MR. ECHOLS: You -- no, you will have to go
- 17 back to subpart G as opposed to subpart J.
- 18 SPEAKER: You'd have to go back and live in
- 19 your tent.
- 20 MR. ECHOLS: And so there is a little bit of
- 21 difference. There's a consequence for not meeting the
- 22 specific requirements of "J", and they are certainly very
- 23 specific as to the minimal level. Now within -- what
- 24 they're trying to do as I understand it is to define that

- 1 minimal level in functionality as opposed to hardware so
- 2 that the next level has the freedom to fit the right --
- 3 MR. HARDWICK: Exactly.
- 4 MR. ECHOLS: -- windows --
- 5 MR. HARDWICK: Yeah.
- 6 MR. ECHOLS: -- the orientation of the house on
- 7 the lot --
- MR. HARDWICK: Yeah.
- 9 MR. ECHOLS: -- and that kind of thing.
- 10 MR. HARDWICK: Yeah. And that's basically
- 11 what I was trying to say here, is I've been accused of
- 12 being a little too fullsy (sic) in my language sometimes,
- 13 so I appreciate any clarifications I can get.
- 14 MR. MURPHY: Do we know whether or not there
- is a gap right now between the -- between the proposed
- 16 functional requirements and what the Technical Working
- 17 Group might be suggesting, and --
- MR. HARDWICK: We don't know because we didn't
- 19 go into it. And we didn't have the time to go into it in
- 20 that great a detail as a group. But we went into enough
- 21 detail and had the discussion for the biggest part of
- 22 yesterday to have a concern that we would like to be able
- 23 to sit down and go into that kind of detail. And I don't
- 24 know to what extent we're going to come up with a set of
- 25 totally different Phase I requirements.

- 1 MR. SILBERG: Do you have any examples?
- 2 MR. HARDWICK: You know, I just tried to go
- 3 through one, and if there's anybody else in the group, I
- 4 just tried to remember what one of them was, and I think
- 5 we reached a consensus on reading one of them that --
- 6 MR. MURPHY: John and Fielden were both part
- 7 of that discussion weren't they?
- 8 MR. GANDI: No, I wasn't. I missed yesterday.
- 9 MR. HARDWICK: No. John was -- John wasn't
- 10 there. That's why we made all these decisions.
- 11 MR. GANDI: With Fielden?
- MR. HARDWICK: I just gave him a copy of the
- 13 minutes right before this meeting started so --
- MR. GANDI: So it's not --
- 15 MR. HARDWICK: He should have had time to read
- 16 it.
- MR. MURPHY: So what our technical -- well, I
- 18 mean DOE and the NRC and the M & O are part of the
- 19 Technical Working Group, so whatever the Technical Working
- 20 Group is now thinking of shouldn't come as any shock to
- 21 the -- to DOE if -- on the --
- MR. HARDWICK: Oh, yeah. And here's an
- 23 example. Thanks very much, Fielden. An example was on
- 24 page 11 of the functional requirements, it refers back to
- 25 the 10 C.F.R., Part II, subpart J citation and I won't go

- 1 through the whole citation because it's several sentences,
- 2 but the level and requirement interpretation of that is
- 3 LSS1-001, and it says: "The LSS shall be designed in a
- 4 modular fashion to allow for the integration of functional
- 5 components."
- 6 You know, and boy, that pretty much says you
- 7 can do anything you want. I mean I want you to build a
- 8 building. Okay. We're going to build a building. Is it
- 9 going to be in Minnesota or Texas? You know, what kind of
- 10 insulation? Does it have, you know -- I mean it's just
- 11 modular fashion to allow for integration of functional
- 12 components.
- MR. MURPHY: Well, yeah.
- 14 MR. HARDWICK: It really doesn't say anything
- 15 at all, and it's how you get that statement out of the
- 16 citation. How do you get the statement that it's going to
- 17 be modular and allow for the integration of functional
- 18 requirements? That's a basic thing on any system.
- 19 MR. MURPHY: No, but what I'm getting at is
- 20 that whatever recommendations the Technical Working Group
- 21 comes up with are not going to come as any great surprise
- 22 to DOE.
- MR. HARDWICK: I hope not.
- 24 MR. MURPHY: I mean Claudia is not going to
- 25 hear about --

- 1 MR. HARDWICK: If they -- if DOE attends the
- 2 meetings.
- 3 MS. NEWBURY: Not if John goes to the
- 4 meetings, no.
- 5 MR. HARDWICK: Well, is it our fault?
- 6 MS. NEWBURY: No. It's not your fault.
- 7 MR. HARDWICK: One of the other -- another
- 8 example that Dan just mentioned to me which was even a
- 9 better example was the LSS shall provide read-write access
- 10 to users. This in a -- the systems world in our computer
- 11 world, that is absolutely unthinkable, never happen. No
- 12 way in the world would you ever give a user write-access
- 13 to anything. You know, all the read access, but
- 14 especially a system like this; if we're going to let
- 15 intervenors in there, there's hackers out there that just
- 16 get their jollies off of being able to screw things up and
- 17 do writes to systems, but that specifically says that in
- 18 subpart J citation --
- MR. GANDI: Yes.
- 20 MR. HARDWICK: -- to do that.
- 21 MR. GANDI: But if you don't allow them to
- 22 have write access, how do they file their dockets
- 23 electronically?

- 1 MR. HARDWICK: And that's one of the things
- 2 that is part -- a comprehensive part of system designing,
- 3 that-- go ahead.
- 4 MR. CAMERON: It sound like these -- I think
- 5 Kirk probably gave the best characterization of what the
- 6 working group comments were going to be like, and it
- 7 sounds to me like they're going to be helpful. And if the
- 8 Working Group can get comments to DOE, taking into account
- 9 what Mel said that, you know, Fielden is on there by the
- 10 20th, it sounds like they could be integrated, and if you
- 11 could send a copy of the report at the same time to all of
- 12 the ARP panel members, and if panel members have any
- 13 heartburn about anything in there then they, can you know,
- 14 immediately put that into the mix through John or
- 15 something. But I have a feeling that, you know, that may
- 16 not happen, that the panel is going to be -- so that way
- 17 we'll get around this, the panel going back and directly
- 18 DOE to --
- 19 MR. HARDWICK: Yeah. You know, that --
- 20 MS. NEWBURY: I don't want to be there.
- 21 MR. HARDWICK: Chip, that's been the mode of
- 22 operation of the working group. We're tried to do that on
- 23 everything. When I have -- whenever we have a meeting,
- 24 and the minutes are out within days of it, and they're
- 25 distributed to the entire panel.

- 1 MR. MURPHY: Well, that's -- you know, that's
- 2 the reason for having the working group is so that we
- 3 don't get documents from DOE that everybody says oh, gee.
- 4 This is no bloody good.
- 5 MR. HARDWICK: Yeah.
- 6 MR. MURPHY: I mean that our input is made --
- 7 the reason all of us are on the Working Group, or all of
- 8 us have representatives on the Working Group is that it
- 9 can be satisfactory to the ARP, pretty much satisfactory
- 10 the first time anybody sees it, because the Technical
- 11 Working Group input will be there already.
- MR. HOYLE: Yeah. As far as --
- 13 MR. MURPHY: Am I misstating that, Claudia?
- 14 MS. NEWBURY: I have to think about what you
- 15 stated.
- 16 MR. MURPHY: Well, isn't that right? I mean
- 17 you -- you've got a representative on the Working Group.
- 18 MR. CAMERON: That's right.
- 19 MR. MURPHY: Moe has one. We're going to have
- 20 one. I think my county is going to have a representative.
- 21 The State has, Clark County has, the M & O has, so that,
- 22 you know, hopefully -- I mean I thought the reason for
- 23 having a Technical Working Group was that -- was to make
- 24 sure that your documents had our input before they ever
- 25 saw the light of day.

- 1 MS. NEWBURY: That's good and that's true.
- 2 Bear in mind that these documents were prepared to.
- MR. MURPHY: Oh, I understand that. Yeah. I
- 4 know this -- but what I -- I guess what I'm saying is this
- 5 may be a slight scheduling problem only for the first one.
- 6 MS. NEWBURY: I would hope that's the case.
- 7 MR. HARDWICK: Yes.
- 8 MR. MURPHY: And for future ones, it's just
- 9 not going to be a problem.
- MS. NEWBURY: Yeah.
- 11 MR. HOYLE: Okay. Let me just mention my
- 12 process problem just for the record. The working group
- 13 needs to report to the panel, and not be a panel in itself
- 14 that has meetings that are not publicly noticed and that
- 15 sort of thing. So I would like the report of the panel to
- 16 come to me as quickly as you can and let me get it to the
- 17 panel members and -- by phone or some activity. I want to
- 18 assure myself that I have the panel's approval of this,
- 19 and I'd like to ratify it then later on.
- 20 Okay. Now I would urge you to look for an
- 21 earlier meeting date if that's possible.
- MR. HARDWICK: Sure.
- MR. HOYLE: I know when you have that many
- 24 people involved it's difficult to get everybody together,
- 25 but please do that, and we'll see what we can do about

- 1 meeting the -- sometime before the last two weeks or
- 2 before the last week of April.
- 3 MR. HARDWICK: Yeah. And that April 17th
- 4 wasn't even a commitment because we didn't -- we hadn't
- 5 talked to John Gandi about it yet as to what his
- 6 availability was, so I will get back before the two
- 7 days -- this two days of meetings are over with, I'll get
- 8 back and tell you a date that we're -- and in addition,
- 9 John, we're -- we're just getting our feet wet on this
- 10 Technical Working Group.
- 11 We want to make sure that all the "T's" are
- 12 crossed and the "I's" are dotted, and any advice you give
- 13 us on how to proceed would certainly be appreciated. We
- 14 tried to be timely in disbursing all of our information.
- 15 MR. HOYLE: Right. Okay. If -- and when you
- 16 do have your date set and you want to give public notice
- 17 for that meeting, and hold it in a room where the public
- 18 could attend if they wish to, that's even better. But
- 19 because your fact finding and your developing analysis of
- 20 documents that you're going to recommend the full panel to
- 21 take action on, this -- it's the full panel that needs to
- 22 do the action --
- MR. HARDWICK: Yes.
- 24 MR. HOYLE: -- and needs to get the advice to
- 25 the agencies. Okay?

- 1 MR. HARDWICK: Before I go off this topic, let
- 2 me just give you a little example of a story of language
- 3 getting confusing and not being able to, you know, if
- 4 you'll indulge me for just a minute here.
- 5 This woman called the fire department and said
- 6 her house is on fire. Can you come and put it out? And
- 7 they said sure, how do we get there? And she said don't
- 8 you still have those big red trucks?
- 9 The other issue that I wanted to talk about
- 10 was the LSS Facility Citing Status, and that was brought
- 11 up and because -- just because it has been a concern and
- 12 really nobody knew if there had been a decision. And if
- 13 the decision, where it was or what it was, so we as the
- 14 Working Group thought that we could look at that with
- 15 very -- just to give it a historical perspective in
- 16 research to say where it stands right now. And we did
- 17 that, and did some research. And the only mentioning LSS
- 18 Citing was the FY89 Appropriations. They designated US --
- 19 UNLV as the cite of the LSS. However, that was a one shot
- 20 deal and the opinion was that that was an '89
- 21 appropriations issue, and that after '89 is over with,
- 22 it's over with.
- 23 On the other hand it seems, and I'll -- I'm
- 24 just going through here, a Technical Working Group
- 25 statement that's been compiled. On the other hand it

- 1 seems that Congress has spoken, and that the LSS must be
- 2 at UNLV. "On one hand there are those who would point out
- 3 that the language that -- that is the basis for this
- 4 conclusion is part of an appropriations bill, and as such
- 5 gives only a snapshot in time. At the time of the FY89
- 6 Appropriations Bill that was the way Congress felt about
- 7 the subject, but there's been no subsequent affirmation of
- 8 this view, nor statement of the current Congressional
- 9 view.
- 10 Moreover, the Appropriations Bill directed DOE
- 11 to place the LSS at UNLV, but NRC is the organization that
- 12 has the responsibility for operating and locating the site
- 13 for the LSS. Thus, it would seem that no site has been
- 14 identified for the LSS until the NRC specifically makes a
- 15 statement of the LSS location.
- We have not identified any view nor found any
- 17 written material that objects to the LSS being located in
- 18 UNLV. Hence, in light of this and the Congressional
- 19 statement, it would seem appropriate for some form of
- 20 affirmation to be made; that the policy is that the LSS
- 21 will be at UNLV.
- This could take the form of a Technical
- 23 Working Group asking the ARP to make a formal statement or
- 24 doing -- the Technical Working Group doing additional
- 25 research and reporting back. Clearly before this step

- 1 should be taken, the Technical Working Group should
- 2 coordinate with the NRC."
- 3 Basically, the reason and the concern here was
- 4 that there are some issues that -- there was a concern
- 5 over having a siting decision made is that there are some
- 6 things that should be happening now, and that the longer
- 7 we make to make the siting decision, I don't see any
- 8 reason to wait any longer; but the longer we wait to make
- 9 the siting decision, you know, the more hard -- the harder
- 10 it's going to be to implement it. I'm seeing some real
- 11 skepticism there with Claudia.
- MS. NEWBURY: I --
- MR. HARDWICK: Feel free to make any kind of
- 14 comment you want.
- 15 MS. NEWBURY: I would like to see a site
- 16 (indiscernible) also as soon as possible.
- MR. HARDWICK: Okay. And basically that was
- 18 everything that I had. Did I miss anything from the
- 19 working group members? No? Any questions we can answer
- 20 from anybody?
- MR. GANDI: I won't miss the next one.
- MR. HARDWICK: Good man, John.
- 23 SPEAKER: Roger?
- MR. HARDWICK: Yes.

- 1 SPEAKER: You said something earlier that you
- 2 might be (indiscernible) something about the signature
- 3 because that's part of --
- 4 MR. HARDWICK: No. No. Not this, about the
- 5 functional requirements and that was the discussion we
- 6 had. Anything else?
- 7 MR. HOYLE: I just want to comment; we have a
- 8 spot on the schedule tomorrow afternoon to talk about
- 9 location of the facility, so we'll get into there.
- 10 Okay. Let's move now to Kirk Balcom's
- 11 discussion of the Header activity. Let me ask before Kirk
- 12 starts, do we need a break, anybody need a break, or let's
- 13 proceed through?
- MR. GANDI: I vote for break.
- MS. NEWBURY: We're ahead of schedule. Let's
- 16 take lunch.
- 17 MR. HOYLE: The people on this end of the
- 18 table would like a break. Let's limit it though please to
- 19 ten minutes.
- 20 (Recess)
- 21 MR. HOYLE: Okay. Let's begin the last part
- 22 of the session this afternoon. And Kirk Balcom, the
- 23 chairperson -- the chairman of the Headers group will give
- 24 us a report now. Kirk?

- 1 MR. BALCOM: The excitement of the Header
- 2 Working Group just marches on and on and on. I mean there
- 3 was just no end to it. So anyway, here we are at
- 4 Iteration III and I left on your desk the latest set of
- 5 latest field definition summary.
- 6 We met March 2nd. We had representatives from
- 7 Nevada Nuclear Regulatory Commission, Lebat Anderson, DOE
- 8 and TRW at the meeting. We managed to go through the old
- 9 definition that we had almost approved about a year ago,
- 10 and didn't do too much damage to it.
- 11 We didn't add any new fields, we deleted
- 12 several and have made a couple of changes that, you know,
- 13 might stir up a little bit of conversation. So what you
- 14 have is the -- is the shortened abbreviated new list
- 15 that's the result of the recommendations and the consensus
- of this group, and there was consensus.
- 17 Rather than go to that list and go through the
- 18 31 or so fields that are in there, since most of you have
- 19 seen this before, what I think I'll do is just talk about
- 20 the fields that were deleted, and from time to time some
- 21 of the panel -- some of the other Header Working Group
- 22 people may have to help because some of the changing
- 23 technology actually has had an impact on how we see being
- 24 able to deliver a product and deliver documents to, you
- 25 know, the users.

- 1 So what we -- if you had the old list in front
- 2 of you you would have these following fields that are no
- 3 longer there, and I'll list them all and then I'll go back
- 4 over them one by one. And part of this requirement back a
- 5 year ago was being driven by Infostreams and is now of
- 6 course being influenced by the records deliberations that
- 7 are taking place at DOE now, both in D.C. and in -- here
- 8 in Las Vegas.
- 9 So here's what we dropped, Submitter Center,
- 10 Document Date Flag, Document Condition, Event date and
- 11 Event Date Code, Package Code, Publications Data,
- 12 Descriptors, Submitter Page Count, Concurrence Approval
- 13 Information, Document Routing and Tracking Information and
- 14 Copy E Information.
- 15 Now this may look like we've cut a lot out on
- 16 the surface, especially for those folks that were
- 17 interested in the Concurrence Approval List and things
- 18 like that. What I'll do is just briefly talk about some
- 19 of these and see if we can't, you know, settle your nerves
- 20 a little bit.
- 21 Submitter Center is simply being subsumed in
- 22 another category if I'm not mistaken. In the old list it
- 23 was part of Participant Accession Number, and we didn't
- 24 think there was any need for that. We think it'll be

- 1 obvious from the documents where they came from as part of
- 2 the accession number process.
- 3 A Document Date Flag was one of those little
- 4 things that got thrown in a long time ago, so we could say
- 5 that this date is estimated. Well, actually this document
- 6 date is a mandatory field and it's going to have to be --
- 7 I think we're going to find another way to show you that
- 8 it was estimated. And what you'll be moving toward, rather
- 9 than having so called ASCII text or a representation of
- 10 the actual document, we're seeing more and more that
- 11 you're going to be dealing with the actual document -- I
- 12 mean the image of the actual document itself so you'll
- 13 either see that it doesn't have a date, or that somebody
- 14 wrote a date on it, or you know, a lot of things like
- 15 that. You'll be seeing more physical -- the actual
- 16 physical document in better and better resolution as time
- 17 passes.
- Document condition; the one -- of the primary
- 19 things that document condition was used for was to
- 20 identify whether or not there was an Marginalia on the
- 21 document. In other words, if five documents have been
- 22 submitted and they're exactly the same document but four
- of them have something written in the margins, it's an old
- 24 litigation support desire to know that in fact some of

- 1 these documents have writing on them and you want to find
- 2 those.
- Well, once again, since you'll be seeing the
- 4 document itself, you know, the actual image; you'll know
- 5 in the past when you couldn't take that handwriting and
- 6 put it up in an ASCII Text, since you'll now be seeing the
- 7 document, you'll be able to look at it and see that it's
- 8 got Marginalia on it. So you know, Mal, how does that
- 9 sound to you?
- MR. MURPHY: Fine.
- 11 MR. BALCOM: I think you were one of the
- 12 Marginalia people way back. Not marginal, Marginalia.
- 13 SPEAKER: In history, Marginalia --
- 14 SPEAKER: Before you saw the light.
- MR. BALCOM: Never been marginal.
- 16 MR. MURPHY: Kirk, but then don't you have to
- 17 look through the whole document to find the marginalia as
- 18 opposed to looking in the header and see if it's there?
- MR. BALCOM: Yes.
- 20 MR. SILBERG: And you would need to see -- in
- 21 that case you would need to see an image of type.
- MR. BALCOM: Yes. You'd need to see the
- 23 image. Right.
- 24 MR. SILBERG: You wouldn't find it doing a
- 25 full text search.

- 1 MR. BALCOM: Right. So to the extent that, you
- 2 know, that you've lost the ability to go back and say I
- 3 want all DOE documents on this particular subject that
- 4 have been written on, yeah.
- 5 MR. MURPHY: There will be some clues though I
- 6 mean. If you get one -- if you get two versions, two,
- 7 three, four versions of the same document, that's a clue
- 8 that that's the reason you have copies is because we have
- 9 marginalia.
- MR. BALCOM: Right. And just one thing to
- 11 keep in mind is that documents that have marginalia on
- 12 them do not have to be initially submitted to the OSS by a
- 13 party. If they come in, they come in because they're a
- 14 document of someone that you take the deposition of and
- 15 then it goes in the system.
- MR. BALCOM: Uh-huh. Event Date and Event
- 17 Date Code were -- came out of a requirement, I think one
- 18 of Betsy's things that she wanted. It was an NRC desire
- 19 to be able to track some of these things, and we just
- 20 didn't see any reason for it any more. It's a fairly
- 21 obscure --
- MR. HOYLE: Betsy is not here to defend
- 23 herself.
- 24 MR. BALCOM: Right. Maybe she won't even read
- 25 the transcripts and I won't get a phone call so -- Package

- 1 Code -- Package -- the whole concept of packages is -- is
- 2 in the system under something called Package Number, so
- 3 there is a field called Package Number. And we're assuming
- 4 that as some of these things get fleshed out and actually
- 5 thinking through this on a field by field basis, that any
- 6 coding would be carried in that field, so we're not
- 7 dropping any of the aspects of being able to take a
- 8 package and tie it all pack together again. It's just that
- 9 one field didn't seem to be -- seem to do anything or add
- 10 anything.
- 11 Publication Data. Publication Data was going
- 12 to be carried so we could have citations to publications;
- 13 published materials. And once again if the document is
- 14 there and you have it up on the screen, you know, it's
- 15 apparent who published it. It seemed to us anyway that it
- 16 was.
- 17 Submitter Page Count -- I'm going to come back
- 18 to Descriptors. Submitter Page Count; once again this
- 19 seemed like a burden that didn't, you know, didn't mean to
- 20 impose on on submitters, and that the document pages will
- 21 be counted, or the images will be counted anyway so
- 22 there's a fairly robust way of knowing exactly how many
- 23 images are associated with that document. And if, you
- 24 know, if anybody else wants to comment on that, please do

- because I'm not a hundred percent clear on how that's
- 2 going to get done.
- 3 Document Routing Tracking Information; nobody
- 4 saw any reason to do that at this point. I think that was
- 5 another unique individual requirement. Copy E
- 6 Information; it's typical of all litigation support
- 7 systems that you want to be able to find everybody that
- 8 the document was copied to. And it seems again that
- 9 you'll have, you know, you'll have the cover sheets, the
- 10 images for all of this information. It'll be clear on the
- 11 image.
- 12 Now if you wanted to find and search
- 13 terminology every person that was copied on that, the --
- on that particular document, it wouldn't be quite as easy
- 15 to do. On the other hand, any text that's not handwritten
- 16 would be in the process of being converted to an
- 17 electronic document with it's image. It's going to have
- 18 those names indexed anyway, so ultimately you'd end up
- 19 knowing that that name is in that document, even though
- 20 you didn't know the person to copy or the organization.
- 21 So you know, we're taking -- what we're doing
- 22 is we're dropping some of the labor intensive coding
- 23 requirements here which hopefully will, you know, have an
- 24 affect on cost and on the -- just the time frame and the
- 25 quality assurance of all the documentation.

- 1 Concurrence Approval List; and the reason that
- 2 we dropped this from a Submitter requirement is that what
- 3 I was hearing from the Department of Energy was that
- 4 they're going to be going to the electronic submission of
- 5 documents, and the Concurrence Approval List will actually
- 6 be part of the electronic packaging of that.
- 7 In other words, it won't appear on the front
- 8 page or the second page of a document any more. It'll
- 9 only appear in electronic form, so that leaves us with the
- 10 dilemma of how do we get it into the system. And part of
- 11 our deliberation here was to suggest that we would
- 12 certainly want to make sure that somehow we'll be to get
- 13 Concurrence Approval List information into the system;
- 14 whether it's electronically or otherwise. At least that
- 15 would be my recommendation.
- 16 And, you know, feel free to comment on these
- 17 things if you want, or if you want me to just go ahead and
- 18 finish and then talk about them.
- 19 Descriptors. We had two terms before, we had
- 20 Descriptors and Identifiers. One was tied -- pretty much
- 21 tied specifically to the old LSS Thesaurus that had been
- 22 generated. Do you remember that thing? It was about this
- 23 thick and came out in two or three different forms, and
- 24 coders, catalogers were supposed to be able to sit down
- 25 with that document and take every single document that

- 1 came through the system and say yeah, this document
- 2 belongs to the following eight Thesaurus categories of a
- 3 600 page Thesaurus. And I for one, and I think other
- 4 people thought that that, you know, that that first of all
- 5 was going to be very expensive and might not work very
- 6 well.
- 7 And what I'm hearing now from technical folks
- 8 is that the automation of building index terms is probably
- 9 much farther along than it was back then, and so we're
- 10 kind of leaving -- we're leaving this as an optional
- 11 field, and foresee a Thesaurus of some kind. We're just
- 12 not exactly sure what a Thesaurus is going to look like or
- 13 how it's going to get to be in its final form, but a lot
- 14 of it it appears will be automated, and that there are
- 15 apparently better automation tools now for generating
- 16 those sorts of things.
- 17 And there are other people here that are a
- 18 whole lot more well versed on that than I am, and if you
- 19 want to ask questions about that then, you know, maybe we
- 20 can get one of them up here.
- 21 MR. SILBERG: Well, when you say it's
- 22 optional, optional at whose -- this is DOE's option?
- MS. STATLER: The identifiers?
- 24 MR. SILBERG: No. He said the descriptors was
- 25 going to be an optional field.

- 1 MR. BALCOM: Yeah. I think the word we're
- 2 using now is --
- 3 MS. STATLER: Identifiers and key words.
- 4 MR. BALCOM: It's identifiers and key words.
- 5 The key word field would be -- simply be the -- yeah,
- 6 there's a name change there and the key word field would
- 7 be whatever the participant wants to put in there. In
- 8 other words, to have a place for you to add your own
- 9 coding.
- The identifiers field would be the field
- 11 that's tied to some specific either Thesaurus or
- 12 controlled authority list. You know, that was foreseen as
- the one place you'd be able to go to find everything from
- 14 an obscure aspect. You know, I can't think of one.
- 15 Somebody come up with a really good unique term, you know,
- 16 Northern Nevada Grasshoppers or something like that, and
- 17 you'd be able to narrow it down, and you'd know that you
- 18 have every document that pertained to that even though the
- 19 word wasn't in it. That's the whole Thesaurus. And
- 20 Thesaurus technology is in huge data bases. I think
- 21 probably it's just extremely hard to do if people are
- 22 doing it. So in -- in making it optional,
- 23 you're right, Jay, we've got a decision up here to make
- 24 about whether it's required by the submitter that some
- 25 sort of identifier is required or whether it's optional.

- 1 Back when we did this a year ago, we made a
- 2 mandatory field, the LSSA was going to do all source
- 3 cataloguing, and it was mandatory. You know, I think it
- 4 warrants some more discussion, and you know, there are a
- 5 couple of people here who are prepared to talk about the
- 6 technology if you want to hear about it.
- 7 MS. STATLER: Well, more than the
- 8 technology -- I'm sorry, Jan Statler (indiscernible).
- 9 What we have found in processing our records which we
- 10 process many is that often the terms of the title describe
- 11 the document as fully as you could. And to have an index
- 12 and try to apply other terms to it is not meeting -- and
- 13 with textural documents you're going to have the full
- 14 text. There was some need to be able to access through
- 15 some retrieval tool, probably something like a Thesaurus,
- 16 terms and whether they occur in text or whether the
- indexer did see other terms that were not in the title
- 18 which they then put in the identifier field, or whether
- 19 they were in the title themselves.
- 20 We use that tool as a retrieval tool against
- 21 all of those fields. They're not forcing an indexer to
- 22 try to pick a term which may be redundant to what is
- 23 always in the title, or something that they don't know
- 24 enough about to pick the appropriate terms.

- 1 MR. MITCHELL: Instead of the person
- 2 submitting the header being responsible for key words and
- 3 identifiers, will it be possible for the person who wants
- 4 to retrieve that information to input some key words, and
- 5 then have the system scan every header and title for that
- 6 key word for identifiers?
- 7 MS. STATLER: Yes, both.
- 8 SPEAKER: It's just full text search.
- 9 MS. STATLER: The reason we added the key word
- 10 field back in was to allow you participants to be able to
- 11 flag documents that you wanted to later be able to
- 12 retrieve by that flag. In addition that flag -- that term
- 13 is to flag the person in the other document who would be
- 14 able to retrieve it because it occurred it in text or it
- 15 occurred in the title.
- 16 MR. MITCHELL: Would we also be retrieve if we
- 17 submitted something by one of these identifier or
- 18 traceability numbers?
- MS. STATLER: Yes.
- 20 MR. BALCOM: Dan Grazer put together a little
- 21 three page background -- some background information and
- 22 talks about developments and proposed approaches with some
- 23 of the technology associated with this. And I'd be glad
- 24 to give this to somebody and have several copies made. I
- 25 don't have extra copies. This is the only copy I have but

- 1 maybe we can arrange before the panel leaves to do that if
- 2 anybody is interested in this.
- 3 MR. ECHOLS: I have a question on the key
- 4 words. Is the idea that you're just able to scan faster
- 5 the headers to identify documents than just putting in a
- 6 key word search for the documents themselves and getting a
- 7 listing of the documents that way?
- 8 MR. BALCOM: Well, we're using the term "key
- 9 word" to mean simply you already have access to every word
- 10 in the document.
- 11 MR. ECHOLS: Right.
- MR. BALCOM: So those are also key words, the
- 13 way we're using -- we had trouble coming up with the right
- 14 word for this. The way we're using this is if you have a
- 15 certain collection of your own documents that you've been
- 16 working on, and you want to retrieve those by your own
- 17 buzz words but they're not in the document, I mean this is
- 18 a place you could do that. So it's like if you come up
- 19 with -- you have to -- you want to add something to your
- 20 header for some reason to be able to retrieve those
- 21 documents. If we don't have like an empty field of some
- 22 sort you can't do that. Or -- or it would make it hard
- 23 for you, so this is a way to select out those, you know --

- 1 MR. SILBERG: This is a non-submitter and
- 2 someone other than the LSSA who can add a word into this
- 3 particular field.
- 4 MR. BALCOM: Right.
- 5 MR. SILBERG: Okay.
- 6 MR. BALCOM: A non -- what do you mean
- 7 non-submitter?
- 8 MR. SILBERG: Well, someone other than the
- 9 person who submitted the document.
- MR. BALCOM: Oh, no. No. No, I wouldn't be
- 11 able to annotate your documents ahead of time.
- MR. SILBERG: Okay. Because I thought --
- 13 MR. BALCOM: I mean that wasn't -- that's not
- 14 the intent. I would explore that --
- 15 MR. SILBERG: No. I thought your description
- 16 was if there are a lot of documents in the system, I've
- 17 called some of them up and I just want to --
- MR. BALCOM: Oh, no. Uh uh.
- 19 MR. SILBERG: -- tag them as ones that --
- MR. BALCOM: Uh uh.
- 21 MR. SILBERG: -- at some other time I want to
- 22 be able to resurrect again. I thought that's what you
- 23 meant.
- 24 MR. BALCOM: No. The intent of all this is
- 25 that it's done before you submit them.

- 1 MR. SILBERG: Okay.
- 2 MR. BALCOM: It's a submitter specialty field
- 3 if you want. I don't know what you want to call it. In
- 4 Las Vegas we could call it the crap shoot field or
- 5 something like that.
- 6 We also have -- there are some minor changes
- 7 to the -- to this field definition table. Copyright
- 8 information was a field. It's now subsumed in something
- 9 called Access Control, so it's still there to be dealt
- 10 with at some point.
- 11 Electronic Signature is now -- appears as a
- 12 field and it was buried in something called -- well, it
- 13 was buried in the concurrence approval information. The
- 14 concept of electronic signatures is, you know, is starting
- 15 to surface as a technological issue, so if somebody wants
- 16 to talk about that. I mean we simply have a place to deal
- 17 with that, although I'm not sure how that's ever going to
- 18 happen.
- 19 Abstracts. There was a time when we first
- 20 started looking at the design of the system where we could
- 21 foresee doing an abstract of every document until, of
- 22 course, we tried to figure out how much that was going to
- 23 cost. And so now we're back to the place where we're
- 24 suggesting that it probably doesn't make a whole lot of
- 25 economic sense since we have a full text system. I mean

- 1 we've got all the keys words in the text and headers and
- 2 some kind of a Thesaurus or control vocabulary to also
- 3 require that an abstract be written as well for the
- 4 document.
- 5 However, we left the abstract field in and
- 6 made that optional. For example, if the lab submits a
- 7 report, it's probably going to have an abstract in it, so
- 8 that abstract would appear on a specialized field.
- 9 We're also suggesting that the title of the
- 10 document which frequently is not very descriptive be more
- 11 descriptive. In other words, if the LSSA determines that
- 12 this title doesn't say much, then there would be a
- 13 suggestion that it, you know, that it write a more
- 14 descriptive title and we would figure out a way in the
- 15 title field to have that there and be -- to show that it's
- 16 different from the title. But that would also help
- 17 searchability.
- 18 Identifiers, we talked about that. And we've
- 19 added no new fields, so as we're going on here we're
- 20 dropping. It's getting leaner and meaner now, and I don't
- 21 have much else to add about that. Any questions?
- MR. MITCHELL: Just kind of going through
- 23 this, I see that there's a lot of different ways that a
- 24 person who wants to retrieve information, whether they are
- 25 just beginning or whether they have been working on it and

- 1 just want to retrieve what they want to work on. There's
- 2 document numbers, versions, abstracts, identifiers, so on
- 3 and so forth. Traceability numbers, traceability codes,
- 4 searchable text reference info, and I'm just wondering if
- 5 we can cut out one or two of these sections; these fields
- 6 that data -- for data submitted by the participant. If
- 7 one or two of these can cut out, that would be in the long
- 8 run a lot of extra time that could be saved.
- 9 MR. BALCOM: Yeah. Some of them are optional.
- 10 Which one are you talking about?
- 11 MR. MITCHELL: I'm probably going to have to
- 12 leave that up to the management, or to the information
- 13 management specialist --
- MR. BALCOM: Yeah.
- 15 MR. MITCHELL: -- because I guess that's a
- 16 question for you guys. Which one of these -- if two could
- 17 be taken out or one could be taken out, which one could be
- 18 of these fields?
- 19 MR. BALCOM: Well, I think at this point we're
- 20 down to kind of rock bottom here.
- MS. STATLER: You may want (indiscernible)
- 22 mandatory requirement --
- MR. BALCOM: Yeah. Right. In --
- MS. STATLER: -- (indiscernible) clarified.

- 1 MR. BALCOM: Okay. In the column Data
- 2 Submitted by Participant, you'll see a, you know, a
- 3 mandatory, an optional or a required. If it's mandatory
- 4 that means the data has to be submitted by the
- 5 participant, but even if there's -- I mean it's a strange
- 6 definition between the word required and mandatory.
- 7 What mandatory simply means is if there's no
- 8 information for this field on the face of the document,
- 9 you have to make it up.
- 10 MR. MITCHELL: I guess that --
- MR. BALCOM: And required means that if it's
- 12 there, the submitter has to put it in this field.
- 13 Optional means just that; that you don't have a
- 14 required -- a requirement to submit that if it's an
- 15 optional field.
- 16 MR. MITCHELL: What I'm thinking of right now
- 17 is say if I were to require some information and some of
- 18 the documents which I need have an optional component for
- 19 an identifier or key word or something like that --
- MR. BALCOM: Uh-huh.
- 21 MR. MITCHELL: -- I put the key words and
- 22 identifiers in and do a search on that, and I would not --
- 23 I'd only be able to quickly access the data that has key
- 24 words or identifiers on it if the individual put them in.
- MR. BALCOM: Right.

- 1 MR. MITCHELL: So I may get data that's only
- 2 70 percent complete as opposed to all required. So what
- 3 I'm asking is -- I don't think it's a good idea to have
- 4 some of these things as some of the key words or
- 5 identifiers as optional. I think it would
- 6 (indiscernible).
- 7 MR. BALCOM: Can you give me an example?
- 8 MS. STATLER: I may (indiscernible). I think
- 9 in most cases you want to make sure you got everything on
- 10 a particular topic, you would want to search on what we
- 11 call sometimes a composite search field which is a field
- 12 that would search for that term in the title, in the
- 13 key -- in the descriptors and in the text so that no
- 14 matter where that might be mentioned, you would get all of
- 15 the occurrences. Okay? So you wouldn't just search on it
- 16 as a descriptor because -- or as an identifier because you
- 17 might miss those where it wasn't put in by the indexer,
- 18 but it did occur in the text or the title.
- 19 MR. MITCHELL: As long as there's a way that
- 20 we can get a hundred percent of the information, I think
- 21 that's good.
- MR. BALCOM: Yeah. That's a pretty -- this is
- 23 a pretty complete list as systems like this go.
- 24 MR. ECHOLS: How would -- why wouldn't just a
- 25 search on the full text get you everything? It seems

- 1 redundant if you're going to get multiple tips on the same
- 2 thing.
- 3 MS. STATLER: It does seem redundant and you
- 4 would hope that that was the case. But I went through the
- 5 documents in my experience that talk about a subject and
- 6 never mentioned it by name, or called it in an alias which
- 7 you may or may not have thought of, or a slightly
- 8 different context than you thought of. The Thesaurus will
- 9 help this, but by try -- by creating a field where you can
- 10 search on all of those things, you even have the
- 11 possibility of getting documents that don't contain the
- 12 words. We also have documents that are not completely
- 13 text. That we have a lot of (indiscernible) data which
- 14 don't have text and therefore won't be in the system as
- 15 full text version.
- 16 Those have to have a very descriptive title.
- 17 They may or may not have other terms that are provided.
- 18 For instance, with the technical data on a project, those
- 19 data are being submitted in terms that would put in the
- 20 identifier field that may not occur in the title of the
- 21 package, so you want to be able to search -- you want to
- 22 have a way of getting at those terms wherever they occur,
- 23 not just in text.

- 1 MR. METTAN: Kirk, I'm a little concerned
- 2 about the removal of some of the fields based on the
- 3 availability of the image.
- 4 MR. BALCOM: Uh-huh.
- 5 MR. METTAN: And the reason I'm concerned, it
- 6 goes back to the question of, you know, dial it versus
- 7 remote access and what that is really going to be.
- 8 Certainly if everything is provided on CD ROM's, you know,
- 9 and they're shipped to the site, then it's not a problem
- 10 but, excuse me, typically for example with Internet
- 11 searches, many people will turn off the graphics
- 12 capabilities so they're not spending the rest of their
- 13 life watching the screen transfer the files. So it may
- 14 be -- in real terms they may not always have access to
- 15 images for remote access.
- MR. BALCOM: Right.
- MR. METTAN: And then, you know, I'm not
- 18 opposing what you're doing but I'm raising the question of
- 19 have they lost something then because we've eliminated
- 20 those fields supposing that they're going to have these
- 21 images?
- MR. BALCOM: I'm not sure -- it's really hard
- 23 to tell whether we've lost anything. I don't think we
- 24 have. If the -- what we've lost is maybe some precision
- 25 in knowing that a Copy E was in that specific -- was

- 1 actually a Copy E where John Smith was buried in the text
- of the document, and you have to look at the document to
- 3 find out he wasn't a Copy E, when actually you want John
- 4 Smith, a Copy E. So you'd miss that kind of precision, but
- 5 you'd find the name nonetheless as long as it was typed
- 6 or, you know, if it was an electronically submitted
- 7 document.
- 8 In the trade off the cost -- it's really a
- 9 cost, you know, benefit trade off in deciding where to
- 10 draw the line on giving, you know, giving the user
- 11 everything that the user wants. I think that the image --
- 12 the fact that you're going to be getting images probably
- 13 ten or a hundred times faster than you would on the
- 14 Internet anyway. You're not going to be limited by those
- 15 slow dial up speeds. I mean am I right about that?
- MR. METTAN: Yeah. It really depends on how
- 17 remote the access point is. You know, I mean it -- you
- 18 know, we maybe have dial up people. I don't a T-1 line in
- 19 my area, you know --
- 20 MR. BALCOM: Electricity.
- 21 MR. MITCHELL: There may be people that are
- 22 fairly slow.
- MR. BALCOM: Well, I think we've -- you know,
- 24 part of the old deliberations were setting some standards
- 25 for what you're, you know, your work station would have to

- 1 look like. And if the head of technology keeps getting
- 2 better, and better, and better, and faster, and faster,
- 3 and cheaper as it is heading now, and you know, we've --
- 4 even the definitions for the speed of the communications
- 5 that we did a year and a half or two years ago is already
- 6 kind of outmoded. So I don't know if there's any -- what
- 7 is -- what do the people that are going to build this
- 8 think?
- 9 MS. NEWBURY: You want to answer?
- 10 MR. GANDI: That's part of our analysis as far
- 11 as options is -- for the CD-ROMS and the compression
- 12 technologies that are being brought up in the current
- 13 mode. It's a little early right now for me to say which
- 14 is the best or how it's going to be accessible, but that's
- 15 one of the -- part of our analysis.
- 16 MR. METTAN: Right. And I guess what I was
- 17 doing is I was raising the issue that you're sort of --
- 18 you're betting on the images as being available. And I
- 19 wanted to find out how realistic that necessarily was in
- 20 all places.
- MR. BALCOM: Yeah, that's one thing that we
- 22 even talked about having the Technical Working Group look
- 23 at. For example, like if you do a Lexis search, you see a
- 24 representation of the document, not the actual document
- 25 itself on the screen with the words highlighted. There's

- 1 technology now that even as Tom and his group are doing
- 2 where you see the images -- the images on the screen and
- 3 it's still highlighted, the image. And the old ASCII, so
- 4 called ASCII text is not there any more, so the
- 5 highlighting is actually, you know, right on the image
- 6 itself. That's -- that's the direction that some of the
- 7 retrieval technology is going, and I think by the time we
- 8 get around to putting this in place that, you know, we may
- 9 not even need the ASCII text. I mean we had -- we talked
- 10 about that yesterday.
- MR. METTAN: Okay.
- MR. HOYLE: I guess I'm hearing Brad ask the
- 13 question. Maybe there's some location, some remote
- 14 locations where you can get ASCII text --
- MR. BALCOM: Uh-huh.
- MR. HOYLE: -- a lot easier than you can get
- 17 an image.
- 18 MR. METTAN: Yeah. That's correct.
- 19 MR. HOYLE: And if we're relying on image more
- 20 and more and more, are we cutting some people out of fast
- 21 access?
- MR. BALCOM: Yeah. Okay.
- MS. STATLER: I think the only field where
- 24 that (indiscernible) is the marginalia sheets. The rest

- 1 of them it's -- it would be able to find as long as it's
- 2 typed in the document --
- 3 MR. BALCOM: Right. Uh-huh. Yeah. It's
- 4 only- MS. STATLER: -- because of the searching of
- 5 text.
- 6 MR. BALCOM: -- handwritten stuff that
- 7 wouldn't be reduced to, you know --
- 8 MR. METTAN: There was something about
- 9 publication or publishing that if they couldn't look at
- 10 it. You mentioned one of the fields --
- 11 MS. STATLER: That's the citation, you know --
- MR. METTAN: Right.
- 13 MS. STATLER: -- who published it, where it
- 14 was published, all that stuff.
- MR. METTAN: Yeah. And he was saying where
- 16 they could look at the image and get that and --
- 17 MS. STATLER: Yeah. Right.
- 18 MR. METTAN: That was the other one that sort
- 19 of came to mind.
- 20 MR. BALCOM: If something's been published
- 21 then, you know, chances are a lot of materials that are
- 22 published won't even be on the system because they're
- 23 readily available in another form, but there will be
- 24 occasional articles that have been published that probably
- 25 would be on the system that will -- that will have that

- 1 information on the front of it, just like any journal
- 2 would.
- 3 MR. METTAN: Right.
- 4 MR. BALCOM: Well, it's like I said this is
- 5 pretty exciting stuff. And it's 4:00 and unless anybody
- 6 has any questions I'm --
- 7 MR. METTAN: Lloyd had one.
- 8 MR. BALCOM: Oh, I'm sorry.
- 9 MR. MITCHELL: Two more questions. Is there
- 10 some sort of error check that would be involved in case
- 11 there is a key word misspelling or digital transposing of
- 12 numerical digits? And also how -- the code numbers and
- 13 things like, the participant would have to know what code
- 14 numbers ahead of time to put -- like to give to their
- 15 document and so forth. Do you guys identify the code
- 16 numbers and put those in once the document comes into the
- 17 LSS, or how is that going to work?
- MR. BALCOM: What do you mean by code numbers?
- 19 MR. MITCHELL: Looking on this sheet over
- 20 here, maybe I'm wrong, but it says the admitted record
- 21 code, package number. What's the -- traceability number,
- 22 traceability code --
- MR. BALCOM: Uh-huh.

- 1 MR. MITCHELL: How would me as the submitter
- 2 of a document know where to get these -- all these numbers
- 3 at?
- 4 MR. BALCOM: Oh, for your own documents you
- 5 mean. You probably won't have those on your own
- 6 documents.
- 7 MR. GANDI: Those fields are based a lot on
- 8 how we do our reference process as far as traceability,
- 9 and linking to other documents. That's what a lot of
- 10 these fields are used for.
- 11 MR. MITCHELL: So basically the document then
- 12 would go to you guys and then you guys would do all of the
- 13 data submission in terms of you fill in the blanks of key
- 14 words and codes and things like that.
- 15 MR. BALCOM: Well, the Department of Energy
- 16 documents would be done by then, and so to meet the
- 17 requirements of their records management system and their
- 18 QA process, they have to do all that. So part of this is
- 19 a compromise or a collaboration between all of us, and
- 20 people that don't have a huge records management
- 21 requirement wouldn't, you know, simply wouldn't be doing
- 22 some of these. So if it's not applicable to your
- 23 documents, then you simply wouldn't be doing it.
- 24 MS. STATLER: But at the same time the
- 25 functionality would be there if you chose to use it, so

- 1 that if you wish to apply and submit groups of records,
- 2 say a package and you wanted to assign a number to that
- 3 package so that you could, you know, when you individually
- 4 index each of the records you would have them all tied
- 5 together with that number, you would do so, because the
- 6 functionality would be in the system to facilitate that.
- 7 The same with the other fields.
- 8 MR. MITCHELL: Okay. Are there going to be
- 9 guidelines as to what groups or individuals can submit
- 10 documents for inclusion? That might have been discussed
- 11 already, and if so, they would then just call you to get
- 12 these numbers?
- MR. GANDI: Not me.
- 14 MS. NEWBURY: You get to make up your own
- 15 numbers.
- MS. STATLER: Right.
- 17 MR. BALCOM: Yeah. You wouldn't need to do
- 18 all these. Only -- only those that are applicable to
- 19 your, you know, your own way of doing documents which
- 20 would be --
- 21 MS. STATLER: Which is why some of them are
- 22 optional.
- MR. BALCOM: -- probably far less substantial
- than the Department of Energy's. We probably should show
- 25 you some examples at some point. Yeah.

- 1 MR. GANDI: Yeah. Perfect example, how does
- 2 your organization fit into the scheme.
- 3 MR. BALCOM: The issue about misspellings and
- 4 transposing of codes, there will be elaborate -- most of
- 5 these major systems now have elaborate front end clean up
- 6 and editing processes and spell checkers and I think the
- 7 requirement now that we have is that the text that's
- 8 submitted has to be 98.5 percent accurate, which is what,
- 9 one error in every thousand characters or something like
- 10 that? So that that means if you've got a -- if you
- 11 submitted a document with -- a page with three errors on
- 12 it, it still would be within the requirements if it's, you
- 13 know, three thousand characters on a page or something
- 14 like that. So there will be a lot of work, a lot of
- 15 automation as a matter of fact to make sure thing -- that
- 16 the documents are as clean as is practical, as opposed to
- 17 being a hundred percent correct.
- 18 Transposing numbers is a different story.
- 19 That's -- I mean that's one where -- and there's a
- 20 compliance requirement that you as a submitter have to
- 21 look at what's been loaded and make sure it's accurate
- 22 anyway. So that, you know, the onus of that would be on
- 23 you as a submitter.
- MR. ECHOLS: Isn't there also some training
- 25 that we'll be doing the line?

- 1 MR. BALCOM: Oh, yeah.
- 2 MR. ECHOLS: That will address these kinds of
- 3 issues.
- 4 MR. BALCOM: Sure. Yeah, there'd be -- and I
- 5 notice in the compliance paper that the Department of
- 6 Energy is tasked with putting a training system together.
- 7 Did you know that?
- 8 MR. MITCHELL: So it's my understanding then
- 9 that for example if the National Congress of American
- 10 Indians would want to submit a document to be included in
- 11 the LSS Information Management Systems, that what we will
- 12 do is we will first look at which one of these in this
- 13 column here we need to come up with. And we would ask the
- 14 DOE to help us --
- MR. BALCOM: Uh-huh.
- 16 MR. MITCHELL: -- to perhaps get us our
- 17 participant extension number, give us some of the other
- 18 things, the other numbers that I needed?
- 19 MR. BALCOM: Yeah. You would be trained how
- 20 to -- they call this document cataloging or document
- 21 coding, and you would be trained how to do that.
- MR. MITCHELL: So any citizen's group or any
- 23 group would be able to have access to submit documents,
- 24 and then they can be able to go to the cataloguing
- 25 documentation training --

- 1 MR. BALCOM: Well, not if they're not a
- 2 participant. They'd have to be a participant in order to
- 3 submit documents. And they, you know, at some point would
- 4 be able to search the headers to find -- I mean that's the
- 5 way the system stands now, to search this header
- 6 information to find what they need, but not to submit
- 7 documents.
- MR. MITCHELL: Okay.
- 9 MR. HOYLE: Kirk, does the Header Working
- 10 Group have a recommendation for the panel?
- MR. BALCOM: Yeah, we do. We'd of course like
- 12 the panel to adopt this at this point so DOE can get on
- 13 with its business. I know it wants to, you know, make as
- 14 quick work of this as possible. So at this point it is
- 15 the consensus of the Header Working Group, and if the
- 16 panel is ready to adopt it, then that would be great.
- MR. HOYLE: Do you want us to adopt the
- 18 summary table that you circulated? Or do you want us to
- 19 approve deletions from something else? What is the --
- 20 MR. BALCOM: I think the best thing to do,
- 21 John, would be to adopt the field -- the new field
- 22 definition summary table, because I don't think we
- 23 actually totally adopted it last time since we had a
- 24 couple of minor changes. We never got around to those.
- 25 MR. HOYLE: And that's dated 3/17/95.

- 1 MR. BALCOM: Right.
- 2 MR. SILBERG: This is a unanimous view of the
- 3 Working Group which includes DOE and NRC.
- 4 MR. BALCOM: Uh-huh. Yeah. Dan?
- 5 MR. GRAZER: Yeah. Dan Grazer from the
- 6 Nuclear Regulatory Commission. One of the things that was
- 7 included in the write up that I submitted to Kirk as --
- 8 for the Header Working Group had a certain I guess caution
- 9 to it, that some of the things we were anticipating being
- 10 able to do with automated Thesaurus term generation,
- 11 before we go ahead and say that let's buy into this
- 12 particular structure, it might be prudent to make sure the
- 13 thing works before we go betting the farm on it. And in
- 14 that memo that Kirk has offered to make copies of, we did
- 15 include a couple of paragraphs talking about the sorts of
- 16 things that probably should be looked at a little more
- 17 closely than a one discussion meeting which is what we
- 18 had.
- 19 MR. GANDI: I don't think it was just one day.
- 20 It was a one day --
- MR. BALCOM: No, this last one was one day.
- MR. GRAZER: We had a one day'er.
- MR. BALCOM: The -- the only difference in the
- 24 Thesaurus field that we have now is not mandatory. It's
- 25 not required. It's optional. And I'm quite frankly not

- 1 clear on how a Thesaurus is ever going to work for the
- 2 system anyway. And I'm -- and so the debate -- this
- 3 debate could go on for a while. Maybe we could adopt this
- 4 minus that field, or say that adopt it subject to getting
- 5 a clarification on that field so DOE can have at least
- 6 some-- MR. GANDI: I think in terms of a
- 7 Thesaurus (Indiscernible) field it's -- we can go ahead
- 8 and include that under maintenance if that field is the
- 9 biggest one, and how and who and when. Those terms are
- 10 updated. I've got no problem with agreeing to have it in
- 11 there.
- 12 MS. NEWBURY: Given that it's an optional
- 13 field.
- MR. BALCOM: Right. But that -- if we adopt
- 15 this now that would, you know, may or may not preclude us
- 16 from going back some day and saying oh, no. I want DOE to
- 17 attach every single document to a Thesaurus. And this
- 18 doesn't mean the LSSA couldn't do it. I mean it was
- 19 conceived that the LSSA would do it anyway.
- 20 MR. GANDI: I think originally that was --
- 21 MR. BALCOM: Right. So that may still be the
- 22 case at some point.
- 23 MR. MITCHELL: I need some clarification under
- 24 the Field Participation Accession number or access --
- MR. GANDI: That's a DOE number.

- 1 MR. MITCHELL: Okay.
- MR. GANDI: I think as you look at the
- 3 participant one, it's more in terms of DOE's participants.
- 4 Was that --
- 5 MS. STATLER: Yeah. If you were a participant
- 6 you would -- no, that's alright, John. DOE Accession
- 7 number would go into that field as opposed to the LSSA's
- 8 accession number, which is the number which it would
- 9 control the document in its system. To identify in that
- 10 field even our document file in our system. If you had a
- 11 system (Indiscernible) you would need to submit a
- 12 participant. Your documents which you indexed with a
- 13 number on them as your number for that record, so that you
- 14 can relate that to your own number, which is going to be
- 15 different from what the LSSA knows it by in its system.
- 16 It's just so that you can -- we can distinguish the DOE
- 17 records from the NRC records, from the State of Nevada's
- 18 records, from whomever's records.
- 19 MR. MITCHELL: I quess what I am not
- 20 comfortable with at this time, I know that technology can
- 21 be used to control information, and speaking on behalf of
- 22 the National Congress of American Indians, I think it's
- 23 important that different types of information be allowed
- 24 to be inputted into this system for future reference and
- 25 so forth.

- I don't see at this time any way out to assure
- 2 that different types of groups, even grass roots
- 3 organization, Indian tribes, et cetera, et cetera, will
- 4 not have their information blocked out. Is there some way
- 5 or some how that this can written in, and until I get that
- 6 assurance, I feel very uncomfortable in approving these
- 7 fields.
- 8 I guess -- I don't think I'm the only one --
- 9 at least I hope I'm not the only one that understands the
- 10 importance of getting a well rounded amount of information
- 11 from a variety of community groups as well as other Indian
- 12 nations. That's basically my problem.
- 13 MR. SILBERG: Is your concern that this field
- 14 will be used as a way of excluding documents from the data
- 15 base? I guess I'm not clear --
- MR. MITCHELL: At this point is it -- we -- I
- 17 don't see any -- in a way yes, but I don't see any
- 18 safeguard at this point and in not allowing that blockage.
- 19 MS. STATLER: Again it's your concern that you
- 20 think these records would be submitted through the DOE to
- 21 the groups --
- MR. MITCHELL: That's what I -- I might be
- 23 wrong, but that's what I understand.
- 24 MS. STATLER: That is not correct. No, we
- 25 would send the records to the LSSA.

- 1 MR. MITCHELL: Okay.
- 2 MS. STATLER: You would apply this information
- 3 from the records to your records.
- 4 MR. MITCHELL: Right.
- 5 MS. STATLER: The DOE would have nothing to
- 6 say about what you said about your records or what you
- 7 submitted.
- 8 MR. MITCHELL: But what -- I guess I'm --
- 9 actually that's part of my concern -- the main part of my
- 10 concern is is there any way that records can be blocked at
- 11 this point from inclusion in to the system.
- MR. GANDI: No. That's -- not by the LSSA.
- 13 MS. STATLER: Not by the Header --
- 14 MR. MITCHELL: Okay. Because I see some
- 15 gentlemen out here saying yes, and some people saying no.
- MS. STATLER: Who is saying yes?
- 17 MR. CAMERON: Do they have standing?
- 18 MR. BALCOM: I think --
- 19 MR. CAMERON: Well, assuming they had
- 20 standing. We're assuming they had standing to provide
- 21 material that they deem relevant. They get loaded in the
- 22 system. I mean there's no -- nothing to block them --
- 23 MR. GANDI: If it's termination of the LSSA.
- 24 MR. CAMERON: I think you're raising an issue,
- 25 Lloyd, that goes -- that's not -- the header issue is not

- 1 relevant to your -- your issue. I think it concerns
- 2 perhaps topical guidelines, relevance, things like that in
- 3 terms of the basic types of documents that have to be
- 4 submitted, and the responsibilities of parties to submit
- 5 that type of information. And --
- 6 MR. SILBERG: That's -- let me ask you a
- 7 question to clarify this. If the party like NCAI
- 8 determines that a document is, you know, fits within
- 9 topical guidelines and they submit it --
- MR. CAMERON: Right.
- 11 MR. SILBERG: Is the LSSA going to take
- 12 another cut at determining whether or not it's relevant,
- or likely to believe that it's relevant?
- MR. CAMERON: No.
- 15 MR. LEVIN: No. I'm a caretaker of the data.
- 16 I don't make any judgments on it.
- 17 MR. MITCHELL: Okay. Then it's your choice as
- 18 to what goes in.
- MR. CAMERON: Right.
- 20 MR. MITCHELL: So I guess then there won't be
- 21 any censorship then on the document submission.
- MR. LEVIN: No.
- MR. CAMERON: No.
- MR. MITCHELL: Okay.

- 1 MR. CAMERON: And looking at it from the other
- 2 point of view, there are certain privileges established
- 3 that for certain types of documents so that you may be
- 4 able to claim a privilege for a particular document, and
- 5 not have to submit it into the system.
- 6 MR. MITCHELL: I appreciate your clarification
- 7 on this.
- 8 MR. HOYLE: I'm a little concerned that we
- 9 haven't read the document --
- MR. BALCOM: Yeah. Okay.
- MR. HOYLE: -- that you have there, that
- 12 you're going to try to get copies made for us. Are others
- 13 concerned or are you prepared --
- MR. BALCOM: Okay.
- 15 MR. HOYLE: Let's get the document and then --
- 16 if we can get it overnight and read it, we'll see if we
- 17 can vote on it tomorrow.
- 18 MR. BALCOM: Okay. Well, you have the
- 19 document.
- MR. HOYLE: We do have it.
- 21 MR. BALCOM: Yeah. That's this that we're
- 22 talking from. I just -- but I just put it on your desk.
- 23 Oh, this one here. Oh, yeah. Sure. We'll get -- we'll
- 24 have that tomorrow.
- MR. HOYLE: Okay.

- 1 MR. SILBERG: Well, is there a way to get
- 2 someone to copy it now so we can look at it tonight?
- 3 MR. BALCOM: Tom?
- 4 MR. SILBERG: It's not that long.
- 5 MR. BALCOM: It's 3 pages. Sure.
- 6 MR. METTAN: Is there a way we could do that?
- 7 MR. SILBERG: They need it --
- 8 MR. BALCOM: Okay. We're all -- we're all
- 9 done for today unless we're going to continue with more
- 10 topics.
- MR. SILBERG: We stand up and we'll wait for
- 12 it if it can be --
- 13 MR. BALCOM: Tom, could it be in a few
- 14 minutes?
- 15 MR. METTAN: We don't have to sit here and
- 16 wait.
- MR. BALCOM: All right. Any further discussion
- 18 on -- any further discussion on the header issue topic?
- 19 Okay. Before we break up, Moe Levin wants to talk about
- the things that will lead us to tomorrow morning's
- 21 discussions.
- MR. LEVIN: I wish I would have had this
- 23 information available in time to pass it out well ahead of
- 24 this meeting so you would have had a chance to read it,
- 25 but it was just recently available. One of these things

- 1 literally came off the press last Friday, and I'd like to
- 2 pass a copy of an IG report that our IG did an audit of
- 3 the LSS, the whole LSS program. And we will be discussing
- 4 this briefly tomorrow, and as background I'd like to pass
- 5 this out tonight so you'll have a chance to read it. I
- 6 didn't have it til Friday so I couldn't have done it
- 7 before.
- And another document that we're going to
- 9 discuss briefly tomorrow is the comments that came back on
- 10 the Participant Commitments Documents. Although we had
- 11 asked for comments back by January 31st, we didn't get all
- 12 the comments that we had expected, so we wanted to wait
- 13 til the last minute to get as much as we could. And even
- 14 as I was leaving to come here, more came in which aren't
- 15 incorporated here. So I want to pass out these two things
- 16 as kind of homework for tomorrow. Okay?
- 17 MR. MURPHY: There -- I guess this is --
- 18 probably should be directed at John rather than you, Moe,
- 19 but I would like to recommend at least that we try to find
- 20 ways to compress the agenda wherever we can tomorrow
- 21 because I don't -- I'm guessing that 30 minutes is not
- 22 going to be sufficient to discuss the comments on the
- 23 Participants Commitments document.
- MR. LEVIN: Okay.

- 1 MR. MURPHY: And that's what's in the agenda
- 2 now, 30 minutes.
- 3 MR. LEVIN: We put that in the agenda because
- 4 we really don't have a presentation to make as such. It
- 5 was going to be more of a round table discussion so, but
- 6 you think there'll be more than 30 minutes worth of
- 7 discussion.
- 8 MR. MURPHY: That could be the most important
- 9 thing we talk about tomorrow.
- 10 MR. LEVIN: Okay. On the other hand, I think
- 11 we had allowed for an hour and a half on the MOU --
- MR. MURPHY: What MOU?
- MR. LEVIN: Which I don't -- yeah, which I --
- 14 I think we can --
- MR. MURPHY: That's what I mean.
- 16 MR. LEVIN: -- I think we can make adjustments
- 17 there.
- 18 MR. MURPHY: You've got an hour and a half on
- 19 the MOU --
- MR. LEVIN: I think so.
- 21 MR. MURPHY: -- and a half hour on the
- 22 location of the LSS.
- MR. LEVIN: I think we can --
- MR. MITCHELL: We can split those --

- 1 MR. LEVIN: -- we can swap those easily, the
- 2 time slots. We have some flexibility there, so let me--
- MR. SILBERG: Mal, do you think we need
- 4 more -- I mean we could -- this starts at 9:00 tomorrow.
- 5 That's-- MR. MURPHY: No, that's fine.
- 6 MR. SILBERG: That's pretty late in the day
- 7 for us eastern folk. I mean if you wanted to start at 6
- 8 which would be 9:00 our time, that would be fine. I mean
- 9 if you think we need more time, we can start a half hour,
- 10 an hour early.
- MR. MURPHY: No. I think we need -- we're
- 12 going to need more time for the Participants Commitments,
- 13 but we're certainly not going to need as much time as the
- 14 schedule currently calls for to discuss some other agenda
- 15 items.
- 16 MR. LEVIN: You're absolutely right. I think
- 17 we can make plenty of time available for this. Let me go
- 18 ahead and pass these out.
- 19 MR. HOYLE: All right. Let me make one other
- 20 comment; that NRC's Inspector General has come out and is
- 21 an observer to today's meeting, and we will give him time
- in the morning to review the report that's being sent out
- 23 now. So please read it as homework, but you'll get a five
- 24 minute overview of it tomorrow. This is Dave Williams,

- 1 who is -- Dave, would you just give us a wave; NRC's
- 2 Inspector General.
- 3 MR. LEVIN: And Tony, Joe, do we have the
- 4 Participants Commitments Document? How many do you have?
- 5 MR. HOYLE: There's many.
- 6 MR. LEVIN: Yeah. Anybody else who is
- 7 interested we could get them to them later.
- 8 MR. HOYLE: I've got 4 --
- 9 MR. LEVIN: I've got maybe 8, 9, 10. We have
- 10 about 8 or 9 additional copies of the Inspector General's
- 11 report. If there is some way that you are -- you could
- 12 share that with your -- in groups that -- we could hand
- 13 them out. We'll also try to make a few more copies of
- 14 those tonight. We'll leave them up here on the table.
- 15 MR. HOYLE: Kirk, do you know how long it
- 16 might be before we get the xerox copies?
- MR. BALCOM: I would guess he had to go over
- 18 to the engineering building. Probably 10 or 15 minutes I
- 19 would think.
- MR. HOYLE: That sounds great.
- 21 MR. BALCOM: All right. I -- is there any more
- 22 discussion of the current business at the table? All
- 23 right. We'll adjourn til tomorrow morning at 9. Those of
- 24 you that do want to wait for this copy to come back, it
- 25 may be 10 to 15 more minutes. Okay?

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1 (Proceedings concluded at 4:25 p.m.)
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REPORTER'S CERTIFICATE

This is to certify that the attached proceeding before the United States Nuclear Regulatory Commission in the matter of:

NAME OF PROCEEDING: Meeting of Licensing

Support System Advisory

Review Panel

DOCKET NUMBER:

PLACE OF PROCEEDING: Las Vegas, Nevada

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